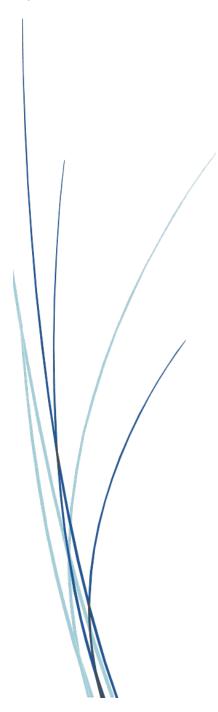
# 2020 Public Use Microdata Areas Program (PUMA) Participant Guide Participant Guide

Instructions for Geographic Update Partnership Software (GUPS) Participants

September 2021





This page intentionally left blank.

# **TABLE OF CONTENTS**

Introduct	ion	. vi
Α. (	Overview	vi
В. (	Getting Help and Using this Guide	.vii
Part 1	Getting Started	1
Chapter 1	Develop a Plan for Delineation	2
Chapter 2	Download and Install GUPS	4
Chapter 3	Open GUPS and Start a PUMA Project	11
3.1	GUPS Menus and Toolbars	19
3.1.	1 PUMA Toolbar	21
Part 2	Creating a PUMA Project	30
Chapter 4	Delineate the PUMAs	31
4.1	Delineate from a Blank Layer	31
4.1.	1 Add Imagery or Open an Internet Map Service	36
4.2	Modify or Delete a PUMA	38
4.2.	1 Modify a PUMA Boundary	39
4.2.	2 Modify a PUMA Code and/or Name	43
4.2.	3 Delete a PUMA	44
4.3	Export PUMA Delineations	45
4.3.	1 Export to a Shapefile	46
4.3.	2 Export to a Tabular Equivalency File	47
4.3.	3 Export to Share Entire PUMA Project	49
4.4	Delineate from a Shapefile	52
4.4.	1 Add a PUMA Shapefile as a Layer for Reference	57
4.4.	2 Import a State's PUMA Project	61
4.5	Delineate from a Tabular Equivalency File	63
Chapter 5	Conduct Quality Checks and Criteria Review	70
5.1	PUMA Criteria Review Tool	72
5.1.	1 Partial State Project and the PUMA Criteria Review Tool	77
Part 3	Submitting a PUMA Project	78
Chapter 6	Export a PUMA Project	79
Chapter 7	Secure Web Incoming Module (SWIM)	82

Append	ix A	Summary of Additional Program Documents	A-1
A1	Fina	l Criteria	A-1
A2	Codi	ing Guidelines	A-2
А3	Nam	ning Guidelines	A-3
Append	ix B	Troubleshooting GUPS Installation	B-1
Append	ix C	Additional GUPS Functionality	C-1
C1	Mer	nu Bar	C-1
C2	Stan	idard Toolbar	C-4
C3	Tabl	e of Contents and TOC Toolbar	C-7
C4	Stat	us Bar	C-9
Append	ix D	Start a PUMA Project Using My Computer	D-1
Append	ix E	Delete (Clean) a PUMA Project	E-1

# **LIST OF TABLES**

Table 1: Requirements for Using GUPS and SWIM	5
Table 2: Steps to Download and Install GUPS	5
Table 3: Steps to Open GUPS and Start a PUMA Project Using Census Web	12
Table 4: GUPS Main Page Elements and Their Function/Description	20
Table 5: PUMA Toolbar Buttons and Their Function/Description	21
Table 6: Steps to Delineate PUMAs Using the Create a New Blank Layer Option	31
Table 7: Steps to Add Imagery or Open an Internet Map Service	36
Table 8: Steps to Modify a PUMA Boundary	39
Table 9: Steps to Export PUMAs to a Shapefile	46
Table 10: Steps to Export PUMAs to a Tabular Equivalency File	47
Table 11: Steps to Export the PUMA Project to Share with Another Participant	50
Table 12: Steps to Import a PUMA Shapefile	53
Table 13: Steps to Add a PUMA Shapefile for Reference	58
Table 14: Steps to Import a State PUMA Project for Reference	61
Table 15: Steps to Import a PUMA Tabular Equivalency File	64
Table 16: Steps to Perform Quality Checks of Names, Codes, and Justifications	70
Table 17: Steps to Use the PUMA Criteria Review Tool and to Fix or Justify Failures	72
Table 18: Steps to Export the PUMAs for Submission	
Table 19: Steps to Use SWIM	83
Table 20: Steps to Troubleshoot GUPS Installation	B-2
Table 21: Menu Bar Tabs and Their Function/Description	
Table 22: Standard Toolbar Buttons and Their Function/Description	
Table 23: Table of Contents Toolbar Buttons and Their Function/Description	
Table 24: Status Bar Elements and Their Function/Description	
Table 25: Steps to Download and Unzip the 2021 Partnership Shapefiles	D-1
Table 26: Steps to Open GUPS and Start a PUMA Project Using My Computer	D-9
Table 27: Steps to Delete (Clean) a PUMA Project	E-1

# **LIST OF FIGURES**

Figure 1: PUMA Project Workflow	1
Figure 2: Map Management Window	11
Figure 3: GUPS Main Page Elements and Default Layout	20
Figure 4: PUMA Toolbar	21
Figure 5: Example of a Selected PUMA in the Map View and Modify Area Feature Window	39
Figure 6: Example of Modifying the Attributes of a PUMA	44
Figure 7: Example of Deleting a PUMA	45
Figure 8: Example of a PUMA Tabular Equivalency File in Notepad	64
Figure 9: Example of the PUMA Criteria Review Tool with Errors for Unassigned Faces	77
Figure 10: Default Map Management Window	B-1
Figure 11: QGIS without a Map Management Window	B-1
Figure 12: Menu Bar	C-1
Figure 13: Standard Toolbar	C-4
Figure 14: Sub-Toolbar Markers	C-4
Figure 15: Table of Contents Toolbar	C-7
Figure 16: Table of Contents with Layer Checkmarks and Arrows	C-8
Figure 17: Status Bar	C-9

## **INTRODUCTION**

#### A. Overview

Public Use Microdata Areas (PUMAs) are non-overlapping, statistical geographic areas that partition each state or equivalent entity into geographic areas containing no fewer than 100,000 people each. They cover the entirety of the United States, the Commonwealth of Puerto Rico, Guam, and the U.S. Virgin Islands and are a higher level of geography than census tract, or even county in some instances. They provide data users with another level of geography for data analysis.

PUMAs are defined for the tabulation and dissemination of decennial census and American Community Survey (ACS) Public Use Microdata Sample (PUMS) data. Additionally, the ACS and Puerto Rico Community Survey use them to disseminate their respective period estimates. PUMS data are valuable to state and local planning agencies/offices, as well as students, for use in long-range planning and research projects. PUMAs and PUMS data allow the data community to create custom tables and statistics not available through pre-tabulated (or summary) data products. Without PUMAs and PUMS data, data users could not create those custom tables and statistics.

The U.S. Census Bureau announced the 2020 Public Use Microdata Areas Program (2020 PUMA) through an email to the State Data Centers (SDCs) from each state, the District of Columbia, and Puerto Rico. In the announcement email, the Census Bureau invited SDCs to delineate PUMAs using the specific standards and criteria, and specifically using the census population counts and updated census tracts from the 2020 Census as critical inputs. Participation in the 2020 PUMA is voluntary. The Census Bureau provides SDCs with a 90-day review period to delineate, review, and submit their PUMAs.

Participants can maintain the PUMA boundaries that do not need revision for historical comparisons. Where modifications are needed, participants are encouraged to make revisions based on geographical knowledge and projected geographical changes in the next decade. The Census Bureau anticipates all SDCs will submit proposals for their 2020 PUMAs. If a state does not make a submission, the Census Bureau will complete the work to the best of our ability.

The Census Bureau encourages the SDCs to involve other interested data users, such as those in tribal, state, and local (e.g., county, incorporated place, and town/township) governments, as well as regional planning agencies or organizations to ensure that the PUMAs meet the needs of a variety of data users. Collaboration between SDCs and other interested data users is especially important for areas with population exceeding 100,000. Though collaboration is encouraged, the SDCs are the official participants for this program and must coordinate the delineation work suggested or prepared from others. The Census Bureau only accepts a single set of proposed PUMA delineations from each state's respective SDC.

The Geographic Update Partnership Software (GUPS), required for the preparation of the state's PUMA project, is a user-friendly, self-contained, customized GIS software application provided to participants by the Census Bureau for use in completing many of their geographic programs and operations. Each geographic program supported by GUPS includes a unique set of tools built to run within the QGIS environment. For the 2020 PUMA, GUPS is programmed to allow for the sharing of work performed by multiple participants to facilitate a collaborative delineation effort and to prepare standardized output files of the delineated PUMAs for submission to the Census Bureau. GUPS ensures the submission is valid and allows for easier processing once received by the Census Bureau. While it does not require an internet connection to function, an internet connection is necessary to use the recommended "Census Web" option and the built-in imagery server.

# B. Getting Help and Using this Guide

The <u>PUMA website</u><sup>1</sup> provides a useful overview of PUMAs and historical reference information from previous PUMA programs. The <u>2020 PUMA website</u><sup>2</sup> contains the key materials to support the 2020 program. To answer questions not covered in the materials or to clarify the criteria, guidelines, and procedures, contact the Census Bureau by email at <geo.puma@census.gov>.

Note: If errors or unexpected results occur within a PUMA project, close GUPS to reset the software prior to contacting the Census Bureau.

This guide provides specific instruction through "Step – Action and Result(s)" tables, where the Action is usually a command or action to perform a task and the Result(s) of the action(s) display in *italics*. Hyperlinks appear as <u>underlined</u>, <u>light blue text</u>. Readers can navigate the guide's chapters, tables, figures, and appendices by use of the Table of Contents and by use of cross-referenced links shown in **bold blue font**. Part 1 covers getting started with planning for delineation and software/project setup. Part 2 provides the details for creating a PUMA project. Part 3 closes the guide by supplying the information for submitting a PUMA project to the Census Bureau. Lastly, the appendices supply important, additional information.

<sup>&</sup>lt;sup>1</sup> The URL for the PUMA website is

<sup>&</sup>lt;www.census.gov/programs-surveys/geography/guidance/geo-areas/pumas.html>.

<sup>&</sup>lt;sup>2</sup> The URL for the 2020 PUMA website is

<sup>&</sup>lt;www.census.gov/programs-surveys/geography/guidance/geo-areas/pumas/2020pumas.html>.

# PART 1 GETTING STARTED

This part of the guide discusses the steps necessary to begin PUMA delineation. **Figure 1** illustrates the PUMA project workflow. The first section of the diagram includes the steps for getting started. The second section shows the steps for delineating PUMAs and the third section depicts the steps for submitting a PUMA project. Each of the steps shown in the workflow, except for the download and review of program documents, becomes a chapter within this guide.

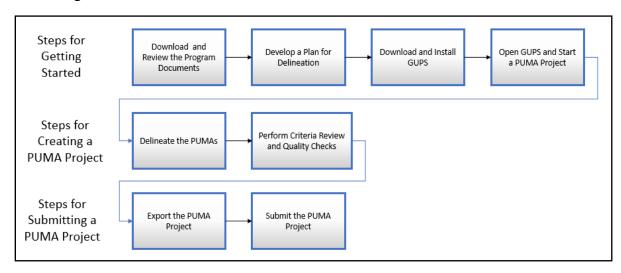


Figure 1: PUMA Project Workflow

Download the program documents from the <u>2020 PUMA website</u>. At a minimum, the program documents include this participant guide, the final criteria, the coding guidelines, and the naming guidelines. A summary of these additional program materials is included in **Appendix A**. The Census Bureau recommends a thorough review of these documents to lay the foundation for the delineation process and provide an understanding of the program. Additional resource materials, such as a summary guide and a frequently asked questions document are also available online.

IMPORTANT:

GUPS, the PUMA websites, and other materials for the 2020 PUMA were in the final stages of development when this guide was created. While the images may differ, the overall instruction, actions, and results remain consistent with what is anticipated in the finalized versions. One notable difference is that the population figures and census tracts used within the examples are from 2010 and not 2020.

#### CHAPTER 1 DEVELOP A PLAN FOR DELINEATION

Developing a plan for delineation is an essential step to PUMA delineation. As part of developing a plan, each SDC should consider how they will conduct the work, including incorporating work performed by other interested data users (i.e., in-state data stakeholders) to determine the best delineation method(s) for their state or specific situation. If others are completing PUMA delineation work for their specific section of the state, the SDC must be prepared to import the work received into their PUMA project or load it into their project for reference and review. It is the responsibility of the SDC to determine what delineation manner works best for their state/situation and to communicate with the others assisting with delineation about how to complete the work.

#### IMPORTANT:

The Census Bureau recommends SDCs create a folder on their computer or network, separate from the directory created by GUPS, to store the proposed PUMA delineation work (e.g., shapefiles, tabular equivalency files, text files, maps, etc.) they receive from others that are helping with delineation. Keeping them separate protects the information received should GUPS malfunction.

Review the list below to prepare for delineation.

- Communicate with other interested data users (regional organizations, council of governments, large metro counties/cities, etc.) to identify who intend to assist with delineation work .
- Download and review the PUMA documentation from the 2020 PUMA website to understand the program and expectations for participation.
- Download and install GUPS.
- Share information regarding program materials, software, and trainings with other interested data users.
- Attend a PUMA training webinar. Current plans are for three sessions (two in October and one in December).
- Maintain contact with the non-SDC staff assisting with delineation work throughout the program.
- Establish contact with the Census Bureau to answer questions.

Understanding the plan for delineation will help readers navigate the content in this guide. For example, interested data users that prepare delineations for part of a state, do not need to review the instructions in Part 3, as those are only applicable to SDCs since they make the official submission.

There are three different options for delineating PUMAs within GUPS. Participants can choose to create them from a blank layer (i.e., Create a new blank PUMA layer), import them from a from a shapefile (i.e., Import a PUMA shapefile) or census tract equivalency file (i.e., Import a PUMA tabular equivalency file). GUPS offers additional flexibility by allowing the use of more than one option for delineation which allows SDCs to assemble various sub-state level delineations into the whole state project. These three options are detailed in Chapter 4.

#### **IMPORTANT**:

Regardless of the delineation option, participants are required to use the data prepared by the Census Bureau while completing the PUMA delineations. These files are the 2021 Partnership shapefiles that have been updated to include the 2020 Census population numbers (POP20 attribute) within the state-based census tract (i.e., tracts2020) layer. To confirm use of the correct version, these files will include "PVS\_21\_v1" in their file name and have an updated date stamp from September 2021.

Review the next chapter for instructions on downloading and installing GUPS.

### CHAPTER 2 DOWNLOAD AND INSTALL GUPS

Participants with previous versions of GUPS installed for use with other Census Bureau programs must install the new version of GUPS (v14.0.0-6) to delineate PUMAs. This chapter includes the hardware and operating system requirements necessary to use GUPS, instructions for downloading and installing the software, and the basics of opening GUPS and starting a new PUMA project.

Many agencies/organizations require certain security privileges to download and install external software. Work with your local Information Technology (IT) staff person to acquire those privileges or ask they assist with GUPS installation. Please note that GUPS users with different security privileges other than the IT staff person that installed the software may encounter problems accessing the directories and plugins needed to operate GUPS. This usually occurs when the software is not installed under the user's profile. To correct this, have the IT staff person reinstall GUPS under the user's profile using the user's credentials. If installation problems remain, contact the Census Bureau by email at <geo.puma@census.gov> for assistance.

IMPORTANT: While the SDCs are the primary participant and tasked with making their state's PUMA submission, others that intend to help with delineation work (SDC staff or other interested data users) must download, install, and use GUPS to share delineation work.

Refer to **Table 1** for the requirements necessary to download and install GUPS, as well as the supported internet browser versions to use the Secure Web Incoming Module (SWIM).

Table 1: Requirements for Using GUPS and SWIM

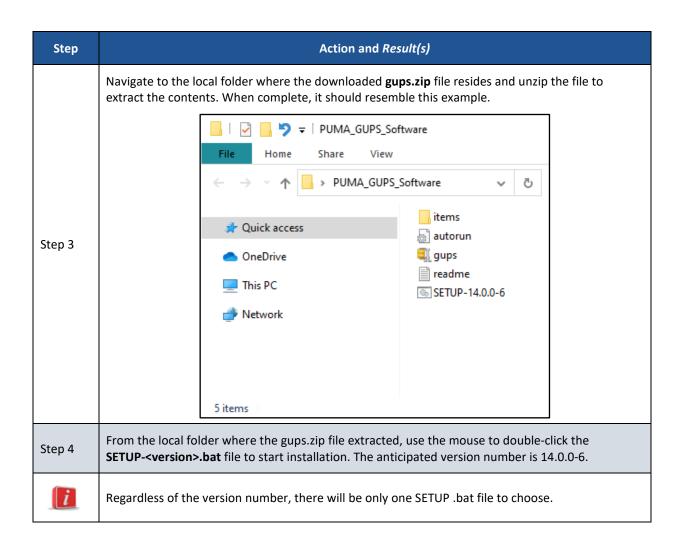
Hardware	Operating System	Supported Browser
Disk Space Required to Run GUPS:  4 GB (very important!)  Disk Space Needed to Store Shapefiles:  Shapefile sizes vary. To view the size of the shapefiles, using the mouse select a file/folder, right-click, and select Properties in the drop-down menu. The Files Properties box opens and displays the file/folder sizes. Select multiple files/folders in the list to view their properties via the same method.  RAM:  4 GB minimum; 8 GB or more	Windows®:  To run GUPS, Windows users need one of the following operating systems:  Windows 8® Windows 10®  Apple®:  Mac OS X users must secure a license for Microsoft Windows and use a Windows bridge. The suggested bridge software is Boot Camp®, which comes pre-installed on all Mac computers. Locate instructions for Boot Camp at:  www.apple.com/support/bootcamp/getstarted/> IMPORTANT: Since Boot Camp requires a restart of the computer to set up the bridge, be sure to print the instructions from URL above before beginning installation.	SWIM runs on the two most recent versions of each of these major internet browsers:  • Microsoft Internet Explorer® • Microsoft Edge® • Google Chrome® • Mozilla Firefox® • Apple Safari®
recommended for optimal performance.		

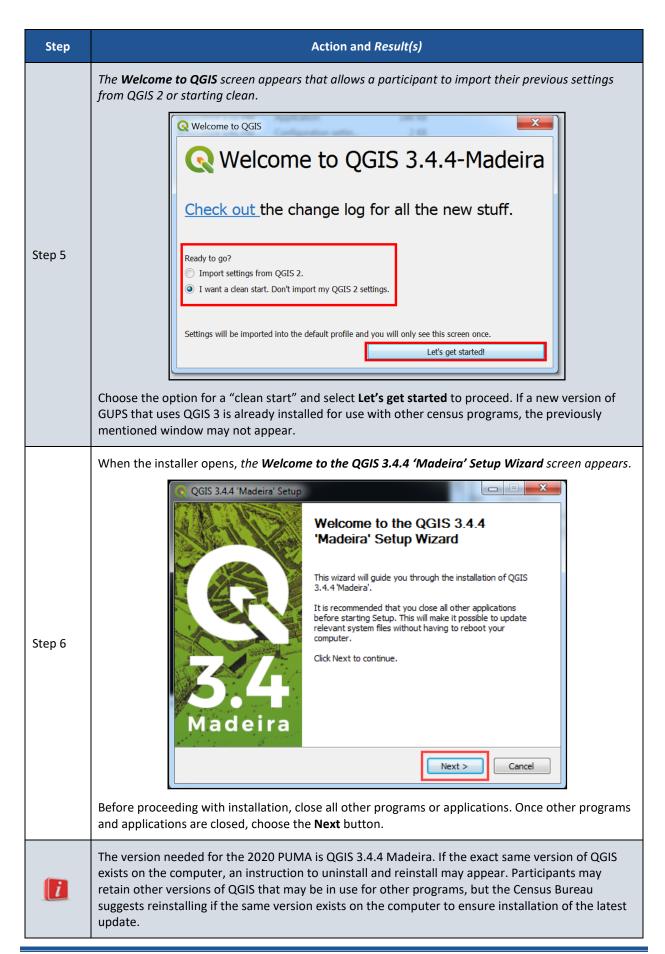
Note: The dialog boxes in GUPS may vary based on operating system. Screenshots in this guide were created using Windows 10. As a result, the screenshots in this guide that feature GUPS actions may differ slightly from what a participant using Windows 8 or Boot Camp.

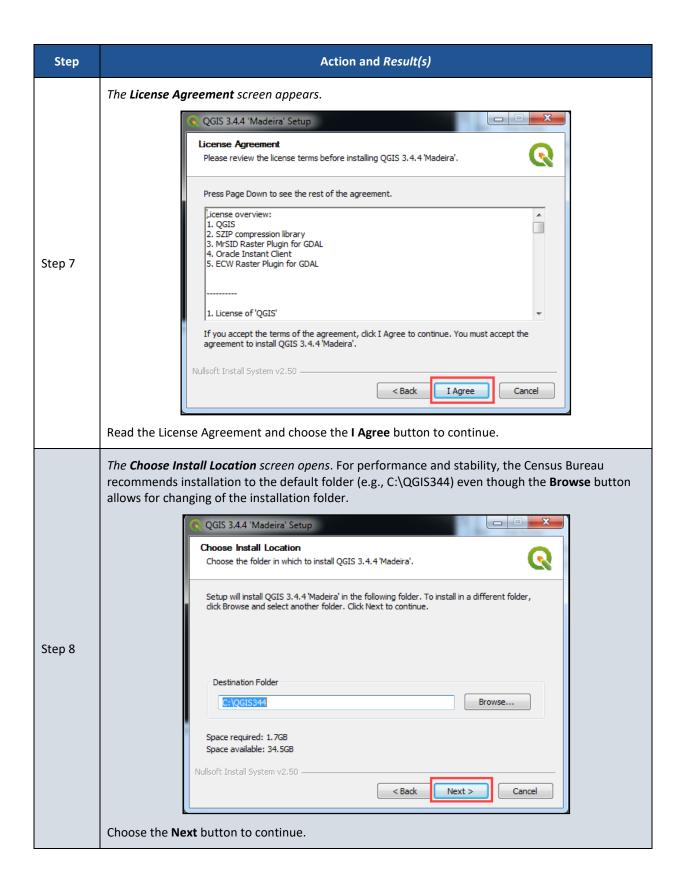
Follow the steps outlined below in Table 2 to download and install GUPS.

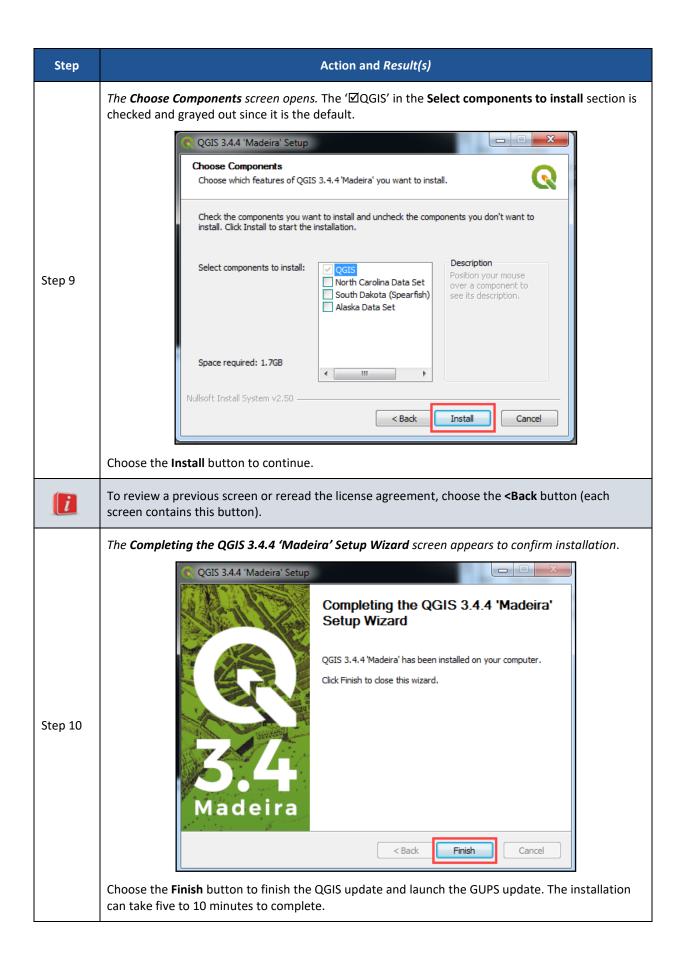
Table 2: Steps to Download and Install GUPS

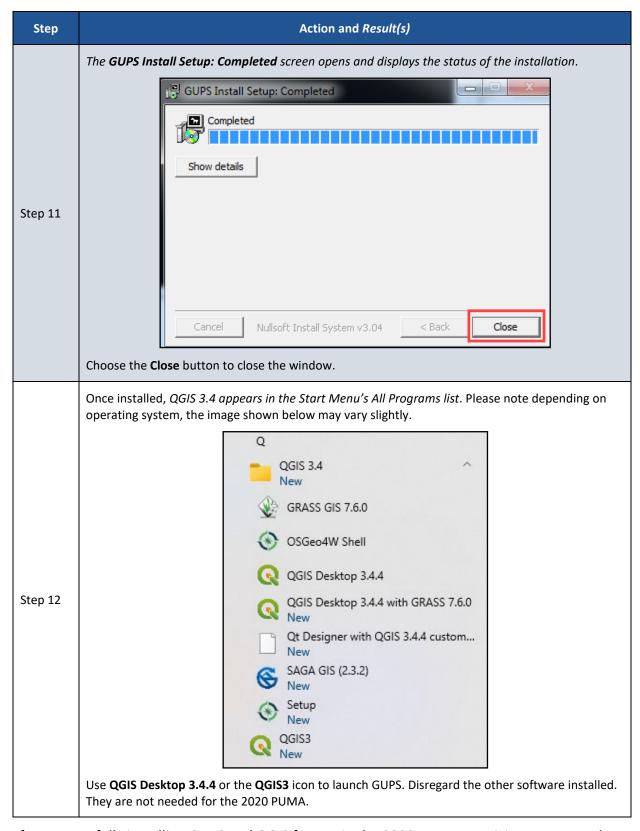
Step	Action and Result(s)
Step 1	Navigate to the <u>2020 PUMA website</u> and scroll to the <b>Geographic Update Partnership Software</b> (GUPS) section.
Step 2	Choose the <b>Download GUPS</b> link. Select <b>Save As</b> rather than <b>Save</b> to navigate to a local folder to download and save the <b>gups.zip</b> file.











After successfully installing GUPS and QGIS for use in the 2020 PUMA, participants are ready to begin their delineation work. Review the next chapter for instructions on opening GUPS and starting a new PUMA project.

## CHAPTER 3 OPEN GUPS AND START A PUMA PROJECT

After successfully downloading and installing GUPS, PUMA delineation may begin. There are two options to access the data within GUPS: Census Web and My Computer. The CD/DVD option is not a valid option. Figure 2 provides a visual of the Map Management window with all three options shown.

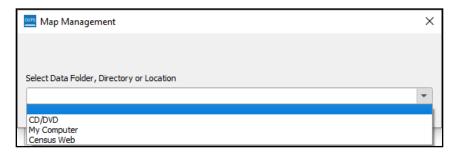
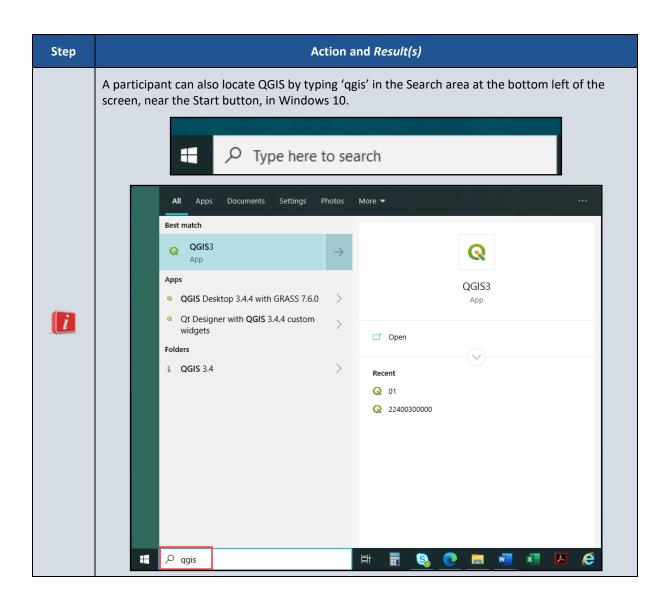


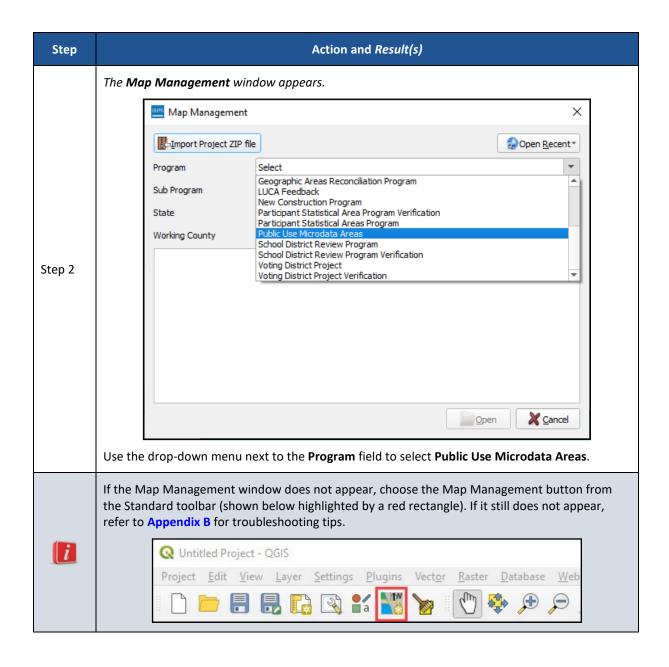
Figure 2: Map Management Window

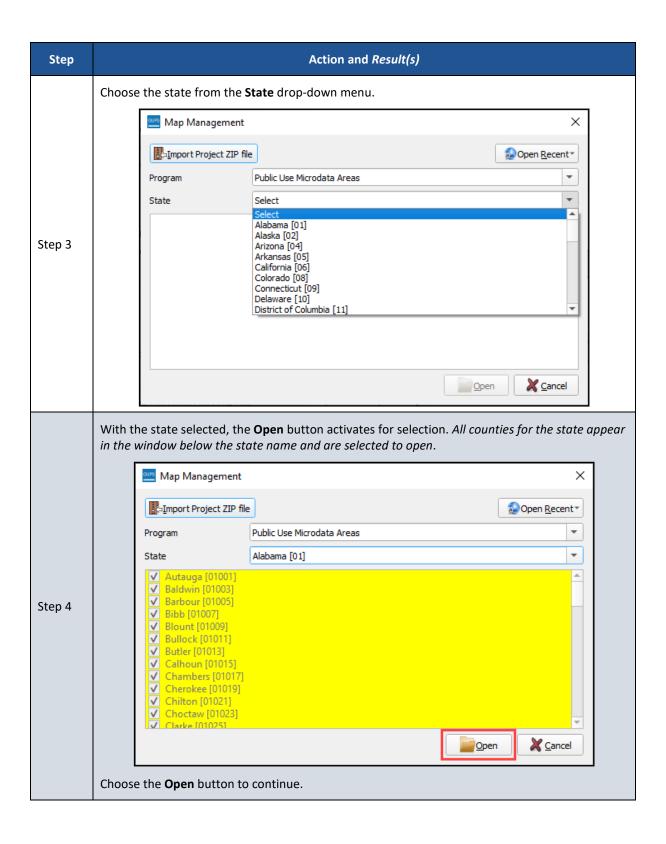
The Census Web option downloads the appropriate shapefiles directly into GUPS from the Census Bureau's servers. This is the recommended for the 2020 PUMA. Follow steps listed in **Table 3** to open GUPS and start a new PUMA project using the Census Web option. The My Computer option is not recommended but is available if a participant is unable to use the Census Web option. Refer to **Appendix D** for details on using the My Computer option.

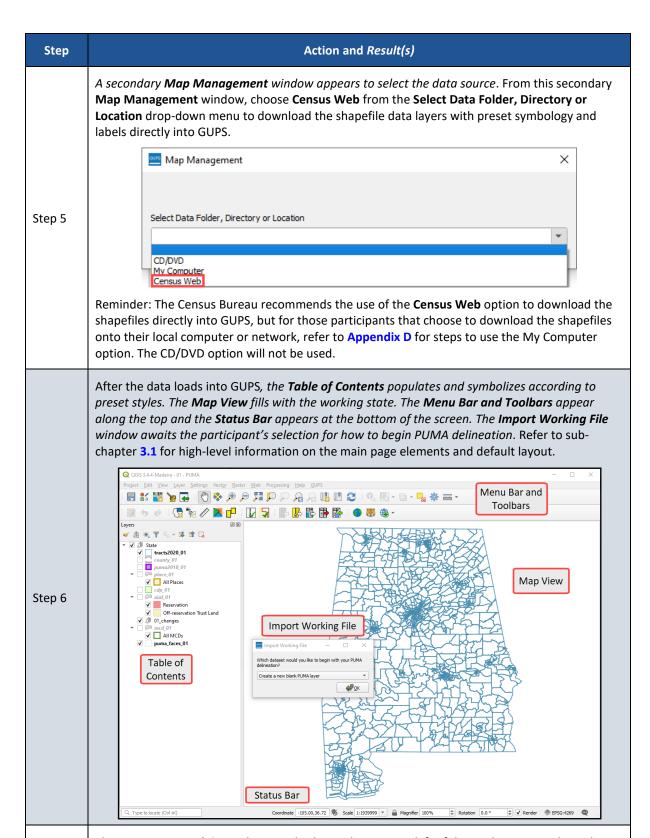
Table 3: Steps to Open GUPS and Start a PUMA Project Using Census Web





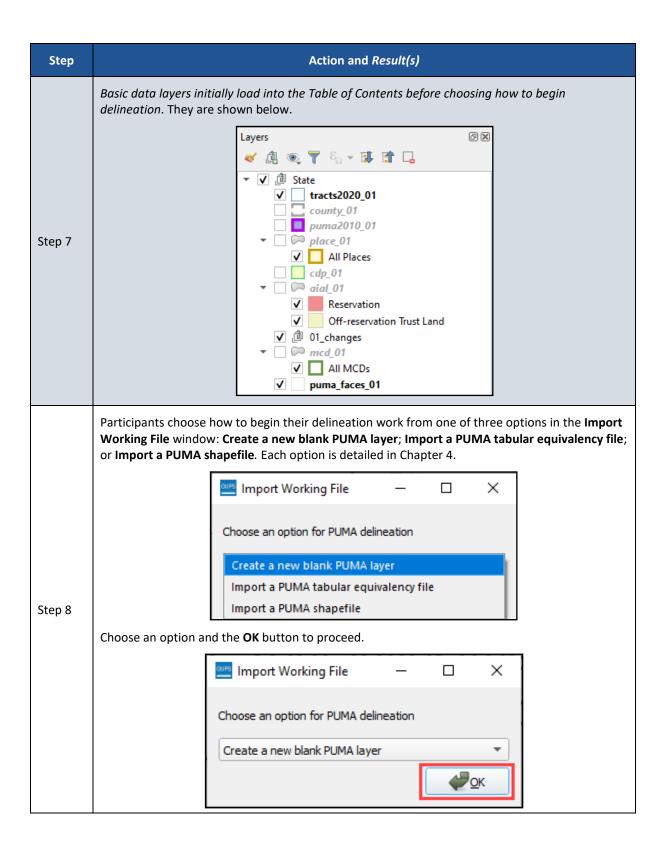


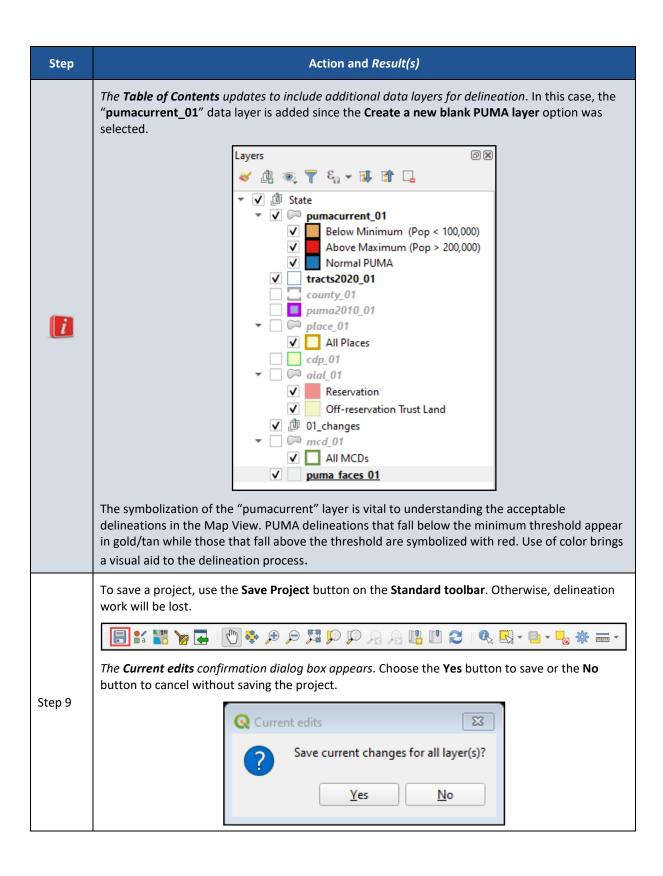


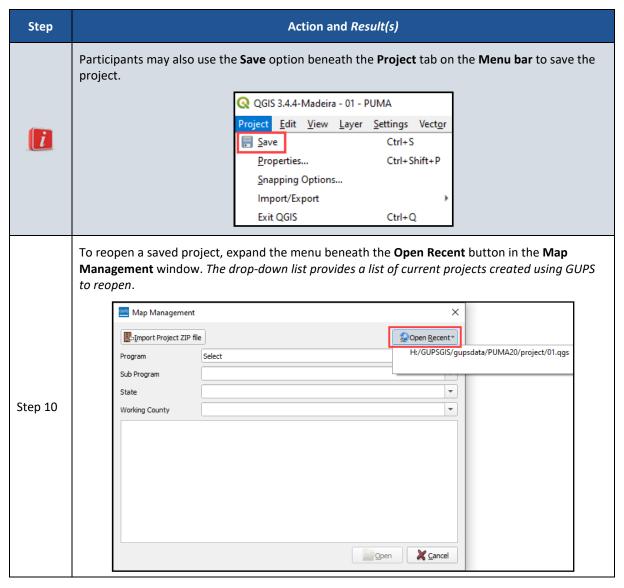




The **QGIS 3.4.4 Madeira** and **PUMA** display at the very top left of the application window, along with the two-digit FIPS code of the state. This information helps a participant confirm use of the newer QGIS version and selection of the correct state and program.







With the steps for opening GUPS and starting a PUMA project using Census Web presented, proceed to the sub-chapter for an introduction to the GUPS menus and toolbars.

## 3.1 GUPS Menus and Toolbars

The GUPS main page elements introduced above in Step 6 of Table 3, and shown below in **Figure 3**, are further explained in this sub-chapter to build familiarity with the software and the default layout.

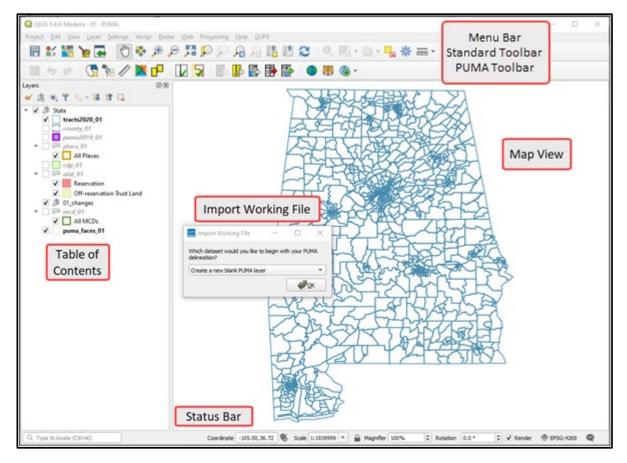


Figure 3: GUPS Main Page Elements and Default Layout

Refer to **Table 4** for high-level information about the elements that comprise the main page once PUMA GUPS is opened. Detailed descriptions and functions of menus, sub-menus, and toolbars is in **Appendix C**.

**Table 4: GUPS Main Page Elements and Their Function/Description** 

Page Element	Function/Description	
Menu Bar	Permits access to QGIS and GUPS features using a standard hierarchical menu. Offers basic features such as Settings and Help; tools to manage the Map View. Almost all functions available in Menu bar are available in toolbars. Refer to sub-appendix C1 for more details.	
Standard Toolbar	Provides navigation functions and other tools needed to interact with the Map View and layers. Refer to sub-appendix C2 for more details.	
PUMA Toolbar	Provides tools for specific to the 2020 PUMA as well as some tools from previous Census Bureau programs. See sub-section <b>3.1.1</b> below for descriptions of the buttons.	
Map View	Displays the default data layers for the 2020 PUMA. Reflects the colors and symbology of layers in the Table of Contents.	

Page Element	Function/Description
Table of Contents	Depicts the layers in the Map View. Layers have been pre-styled and arranged for optimal use as part of the Census Web option. However, layers can be managed by manipulating the visibility (i.e., check/uncheck the layer) or reorganized using tools from the Table of Contents toolbar that appears at the top of the Table of Contents. Refer to sub-appendix C3 for more details.
Status Bar	Displays information on the coordinates, map scale, magnification, rotation, and projection. Allows for adjustment of the display. Refer to sub-appendix C4 for more details.

#### 3.1.1 PUMA Toolbar

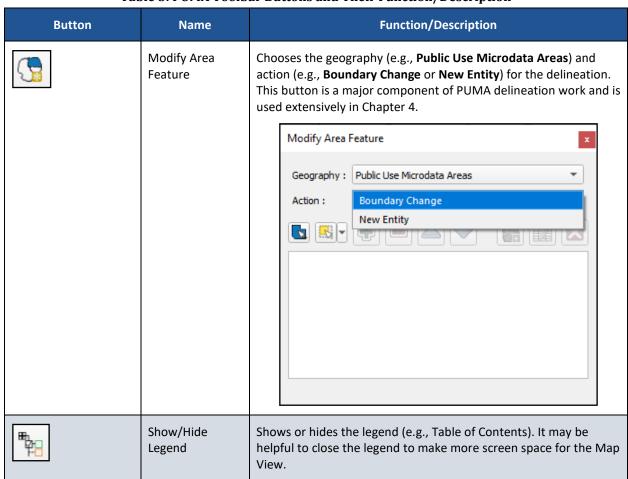
The PUMA toolbar, shown in Figure 4, includes buttons used specifically for PUMA delineation.

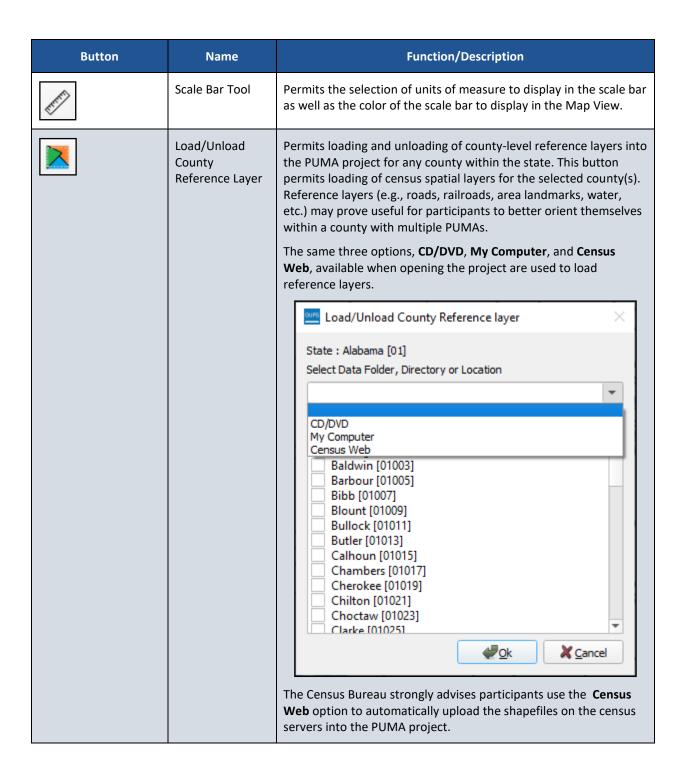


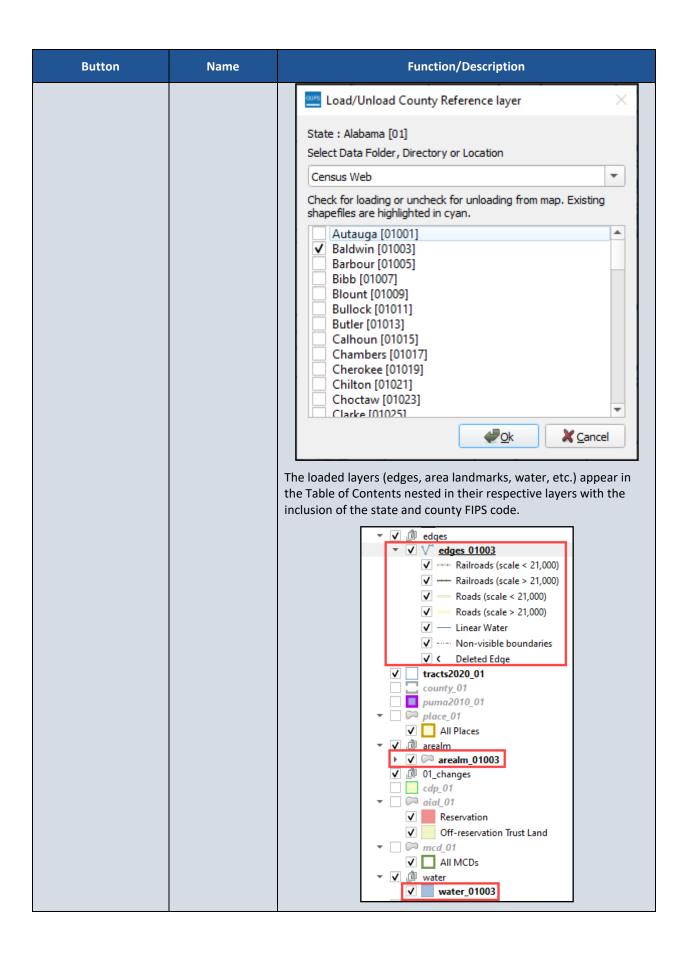
Figure 4: PUMA Toolbar

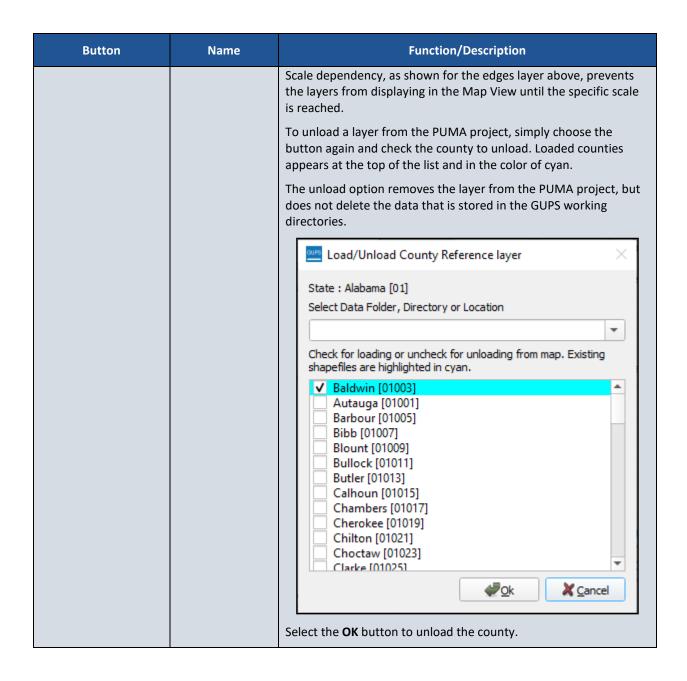
Table 5 defines each button's use, while Chapter 4 illustrates their use.

Table 5: PUMA Toolbar Buttons and Their Function/Description





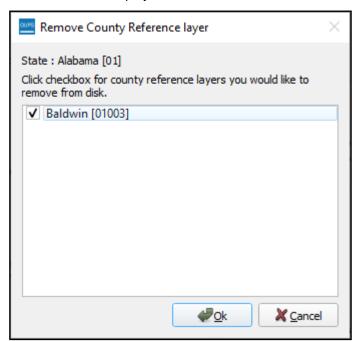




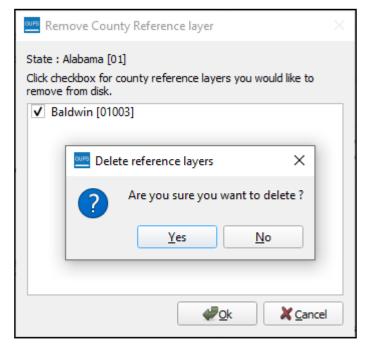


Remove County Reference Layer Removes a loaded county reference layer from the project and deletes the data from the computer. Participants use this button when they determine they no longer need to reference the county level data. Once a county is removed, participants would use the **Load/Unload County Reference Layer** button to load the county-reference layers back into the project.

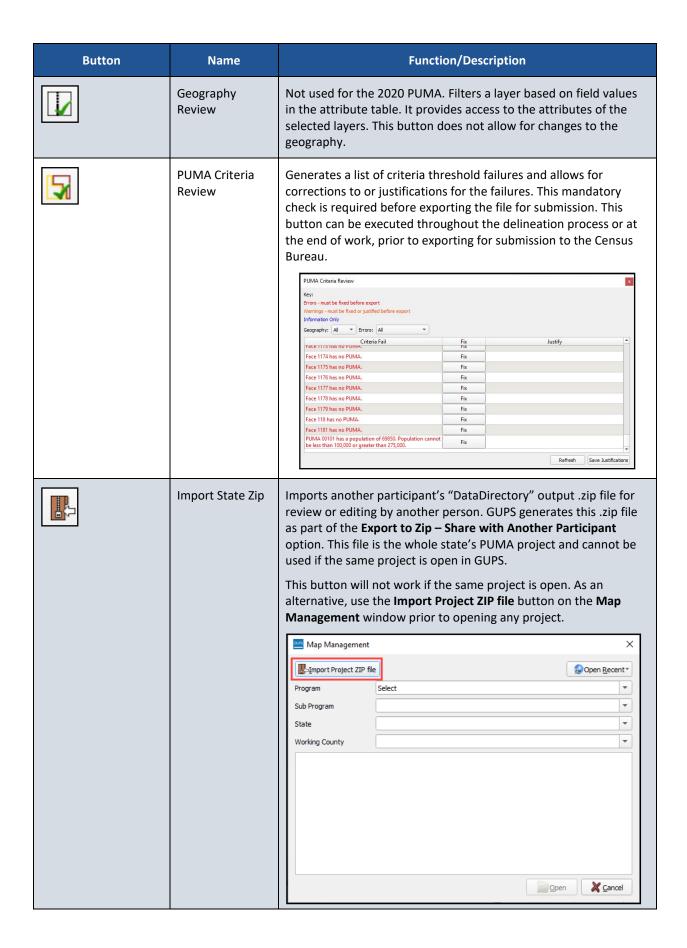
Add a checkmark to the county(s) that appears on the list to remove them from the project.

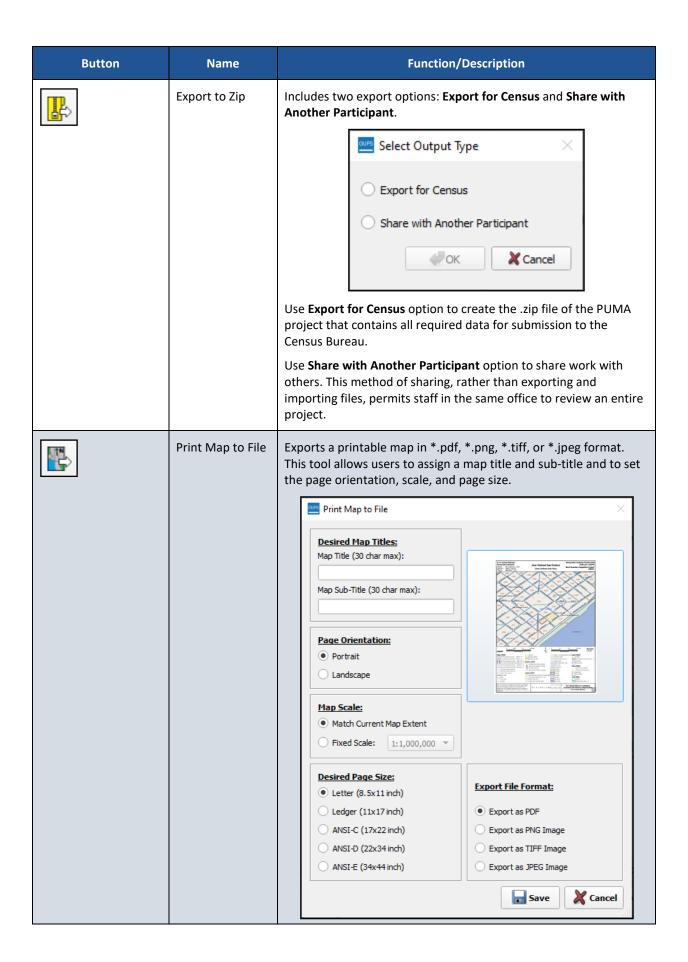


After selecting **OK**, a warning appears to confirm deletion.



Choose **Yes** to remove/delete the county from the project or **No** to return to the previous window.





Button	Name	Function/Description
	Export Layer to Shapefile/TEF	Exports the current PUMA layer or PUMA faces layer in the PUMA project either to a shapefile or to a tabular equivalency file (TEF), respectively. This button is used to share PUMA delineation work and can be used to share all or part of the state.
		Export Layer to Shapefile / TEF
		Current PUMA Shapefile
		Current PUMA comma-delimited TEF
		Pipe-delimited TEF - Census use only
		OK Cancel
	Import Working File	Serves two functions: 1) Begins the delineation of PUMAs and 2) Imports PUMA delineation work for some/all PUMAs in a state.
		Initially this window appears when starting a project and is how a participant begins their delineation work, but the button is also used to import work of other participants if work for the state was shared among interested data users.
		For example, if a state that is working with a regional planning agency to prepare part of the state's PUMAs:
		<ul> <li>The regional planning agency would perform their delineation work in GUPS and use the Export Layer to Shapefile/TEF button once they completed their work.</li> </ul>
		<ul> <li>The SDC would then use the Import Working Files button to import the exported shapefile for TEF that represents the portion of the state's delineations created by the regional planning agency into their PUMA project or the SDC would add the shapefile as a reference layer using the Add Layer menu from the Menu bar.</li> </ul>
	Internet Map Service	Opens a GIS map service from the internet (i.e., Google Maps or Bing Maps) after selecting a point in the Map View. The intent of this tool is to provide visual assistance from an external source. An internet connection is required for this button to function.

Button	Name	Function/Description
	TIGERweb Map Service	Permits loading of census spatial data from Census Bureau's TIGERweb Map Service (WMS). The selected data layers load into the Table of Contents of the project. To remove the loaded layers, relaunch the button and uncheck the selected layers.  TIGERweb Map Service  Areal Hydrography  Primary Roads  Secondary Roads  Railroads  Because participants can use the Load/Unload County Reference Layer button, they may not find this button necessary.
Add Esri Imagery  Add USGS Imagery  Add Census Imagery	Add Imagery / Remove Imagery	Adds imagery to the PUMA project. The imagery loads near the bottom of the Table of Contents, so it underlies other layers. The button includes three imagery options: Add Esri Imagery, Add USGS Imagery, or Add Census Imagery.  Remove imagery by using the same button. It will change to include a red negative symbol, or participants can remove imagery by using the mouse to right-click on the imagery layer in the Table of Contents.  IMPORTANT: The Census Bureau recommends turning off or removing the imagery prior to saving the PUMA project.

## PART 2 CREATING A PUMA PROJECT

This part of the guide provides the technical instruction for delineating PUMAs using GUPS. The chapters include details on the various options for delineation as well as information on the quality checks performed on the PUMA project. Everyone who delineates PUMAs should review the content in this part of the guide.

#### CHAPTER 4 DELINEATE THE PUMAS

This chapter includes three sub-chapters that describe the technical details and steps for the each of the three delineation options, as well as two sub-chapters that describes modifying or deleting a PUMA and exporting PUMA delineations.

Note: GUPS' programming adheres to criteria and guidelines set forth by the Census Bureau for PUMAs. If any delineation steps violate these criteria and guidelines, GUPS will generate pop-up windows with information regarding the failure(s) and provide options to meet the established criteria and guidelines. Locate a copy of the criteria and guidelines document from the <a href="2020 PUMA website">2020 PUMA website</a> for use during delineation.

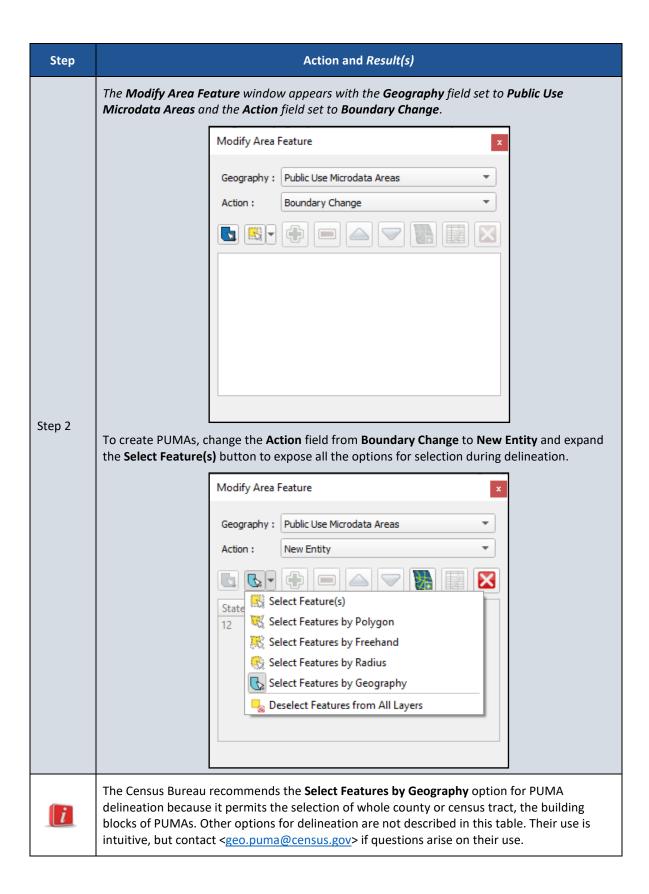
## 4.1 Delineate from a Blank Layer

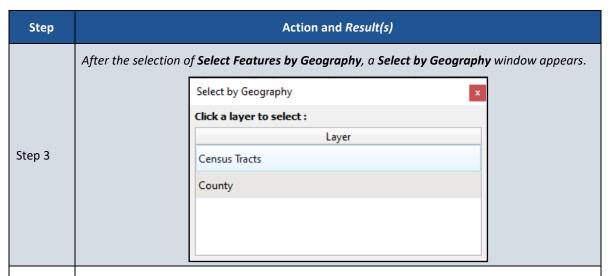
The Create a New Blank PUMA Layer option is used to interactively delineate PUMAs using census tracts and counties. This option populates a blank layer (e.g., the pumacurrent layer) in the PUMA project with the PUMA code and name. Review **Table 6** for the specifics on this delineation option.

Note: If the state includes American Indian reservations (either federal or state legal reservations), check the "aial\_01" layer in the Table of Contents. This will make the layer visible and assist with delineation by allowing for a visual inspection of reservations that may be split among more than one PUMA.

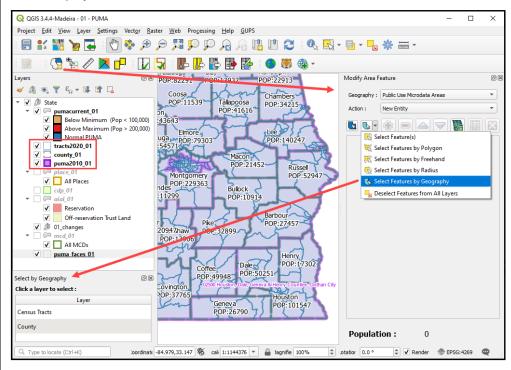
Table 6: Steps to Delineate PUMAs Using the Create a New Blank Layer Option

Step	Action and Result(s)	
Step 1	With the steps in Table 3 complete and the PUMA project open, select the <b>Modify Area</b> Feature button from the PUMA toolbar.	





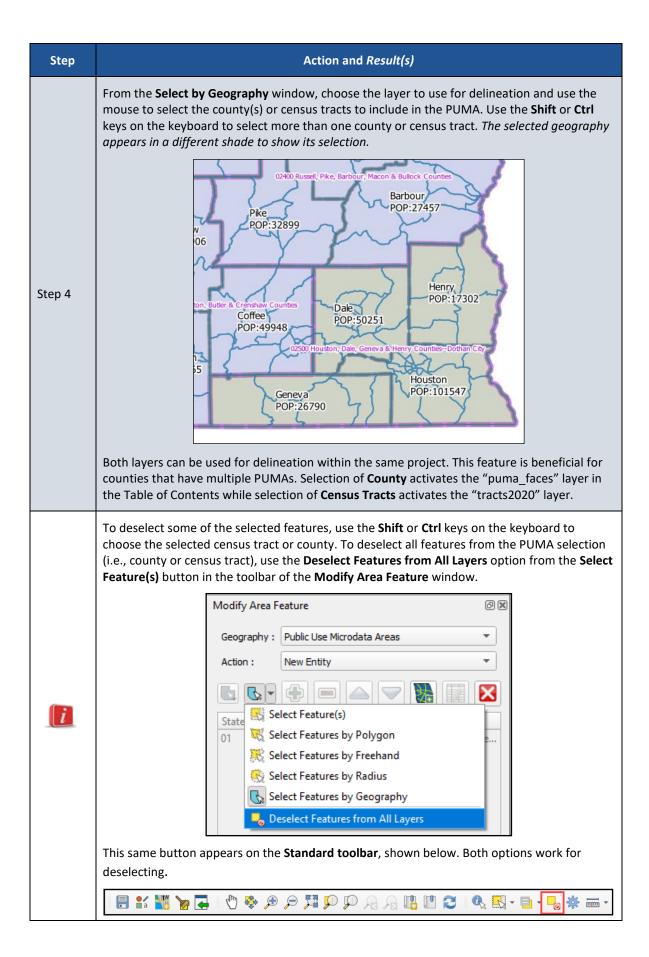
Both the **Select by Geography** window and the **Modify Area Feature** window are floating windows that can be moved outside of the project window, across monitors, or docked within the PUMA project.

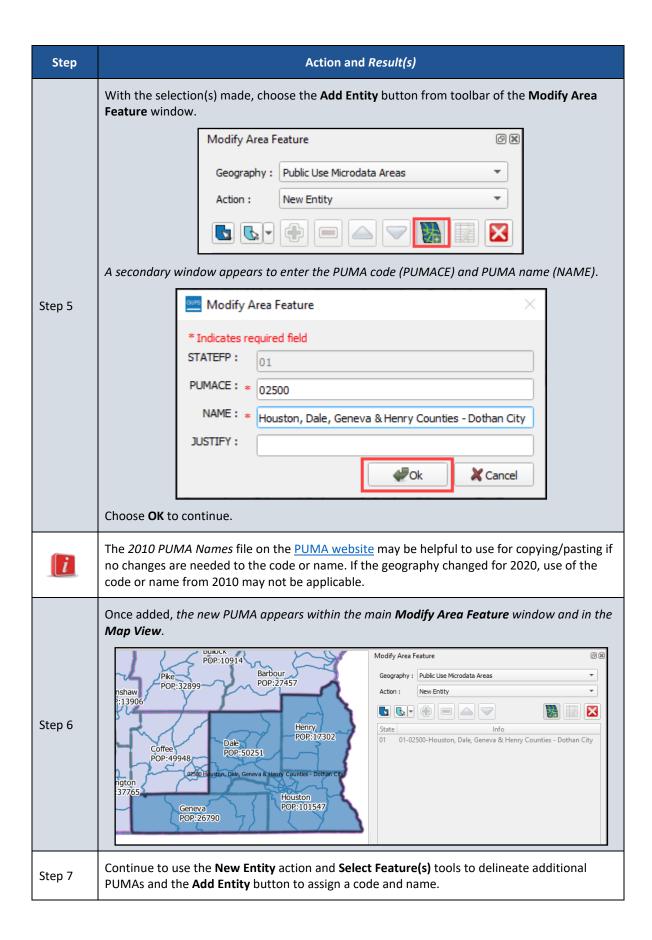


[i]

Beneficial layers to use for visual guidance during delineation include the tracts2020 layer, the county layer, and the puma2010 layer. All three layers are highlighted by red rectangle in the image above. To make them visible, select the box next to the layer name in the Table of Contents to add a checkmark. To hide their visibility, select the box again to remove the checkmark. If the state includes American Indian reservations or maintains unique relationships with places and minor civil divisions, those layers are available for reference as well.

All three layers have scale dependent labels. The tracts2020 labels appear below the 1:50000 scale and label the tract number and its 2020 population. The county labels appear below the 1:1800000 scale and label the county name and 2020 population. The puma2010 labels appear below 1:2000000 scale and label the 2010 PUMA code and name.





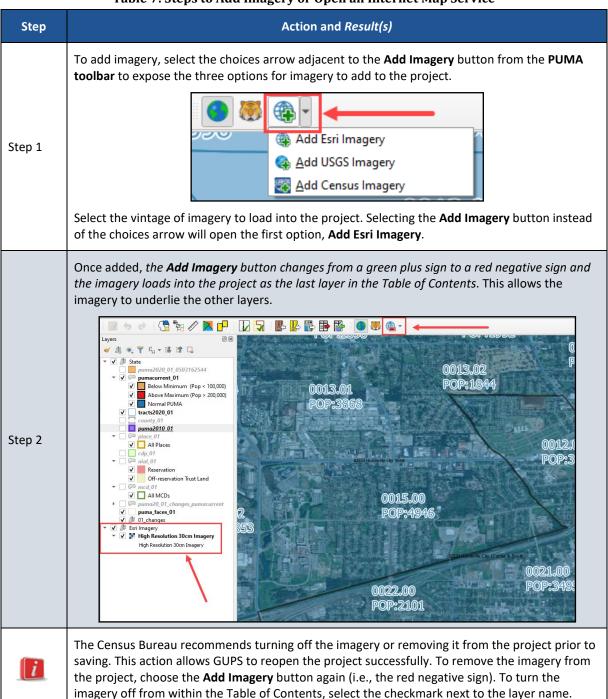
#### 4.1.1 Add Imagery or Open an Internet Map Service

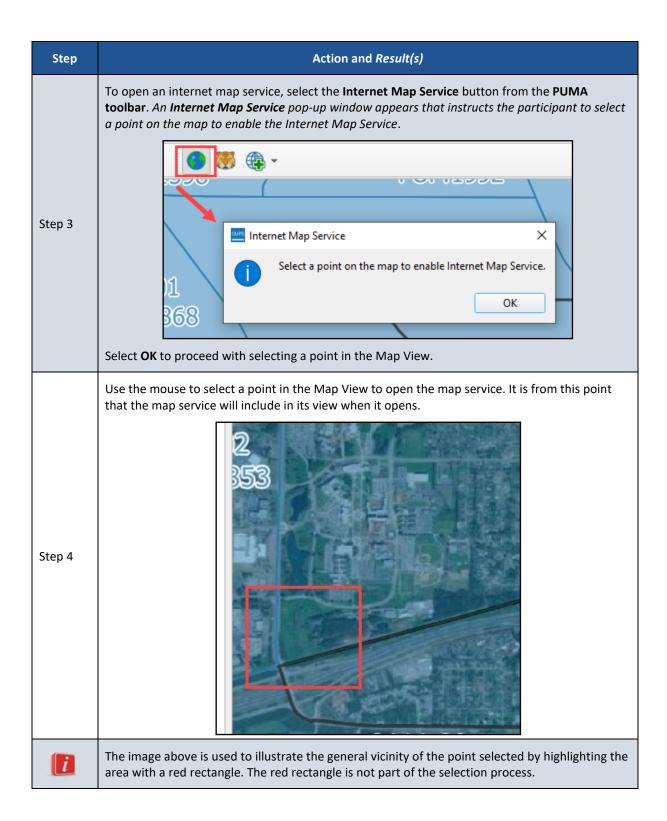
For PUMAs delineated by census tract(s), it may be useful to add imagery and/or open an internet map service to provide visual assistance with the delineation. The functionality described in **Table 7** may prove useful for all three delineation options.

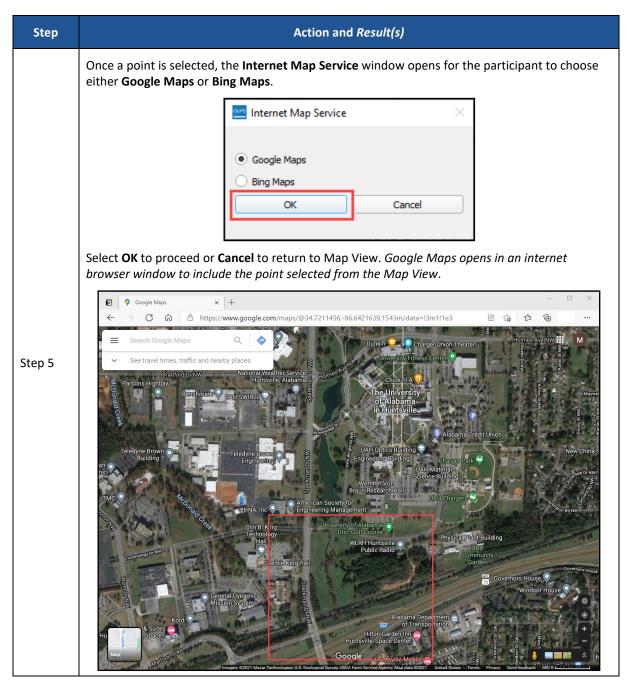
**IMPORTANT:** 

Participants cannot change the boundary of census tracts as part of PUMA, nor add features to be used as PUMA boundaries. The purpose of the two tools described in this sub-section is to provide a visual reference for the census tract boundaries.

Table 7: Steps to Add Imagery or Open an Internet Map Service







With these two tools described, proceed to the next sub-chapter for instructions to modify or delete a PUMA.

## 4.2 Modify or Delete a PUMA

As PUMAs are delineated, participants may find the need to modify their boundary, code, or name. For some, it may be easier to delete the PUMA and begin again. These three GUPS tasks are described in this sub-chapter.

If a change is needed to the boundary, code, or name of a delineated PUMA, ensure the Action field is set to Boundary Change and select a PUMA from the list of PUMAs that appear in the main Modify Area Feature window. As shown in **Figure 5**, the selected PUMA appears as a

darker color in the Map View and shows as selected in the main Modify Area Feature window for a participant to confirm they have selected the correct PUMA to modify.

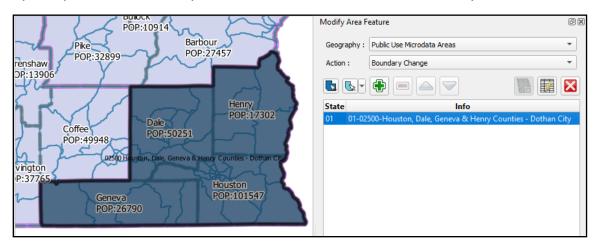


Figure 5: Example of a Selected PUMA in the Map View and Modify Area Feature Window

### 4.2.1 Modify a PUMA Boundary

Participants must use the Add Area button to add area to another delineated PUMA rather than removing area from a delineated PUMA. In other words, a boundary, more specifically an area (county or census tract), must have a PUMA to be modified into, not removed from. For example, in **Figure 5** a participant could not remove Geneva County from PUMA 02500 because there is no other PUMA to assign to Geneva County. To modify the boundary of the PUMA, follow the steps in **Table 8**.

Note: The Remove Area button appears as a grayed-out negative (-) sign to the right of the Add Area button on the Modify Area Feature window toolbar, but does not activate for the 2020 PUMA.

Select the PUMA to modify from the list of PUMAs in the Modify Area Feature window or by choosing the Select Target Area button from the Modify Area Features toolbar. The latter permits the interactive selection of the PUMA from the Map View rather than from the list of PUMAs that appear in the Modify Area Feature window.

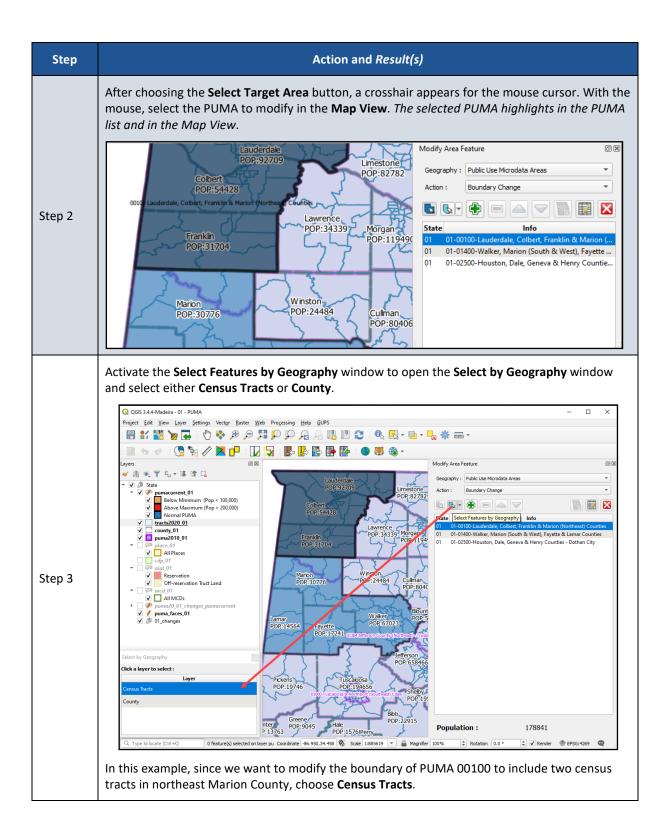
Step 1

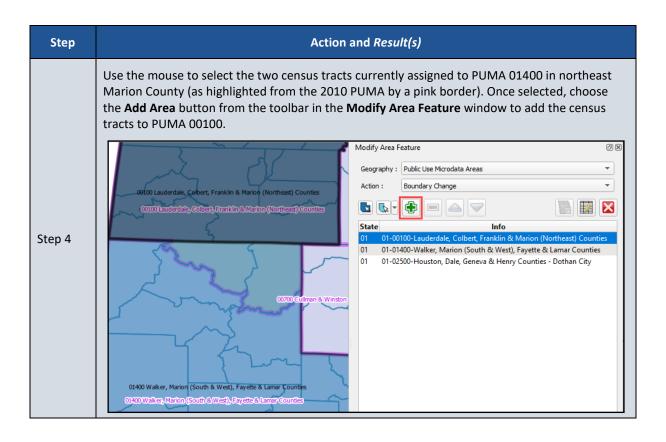
Modify Area Feature

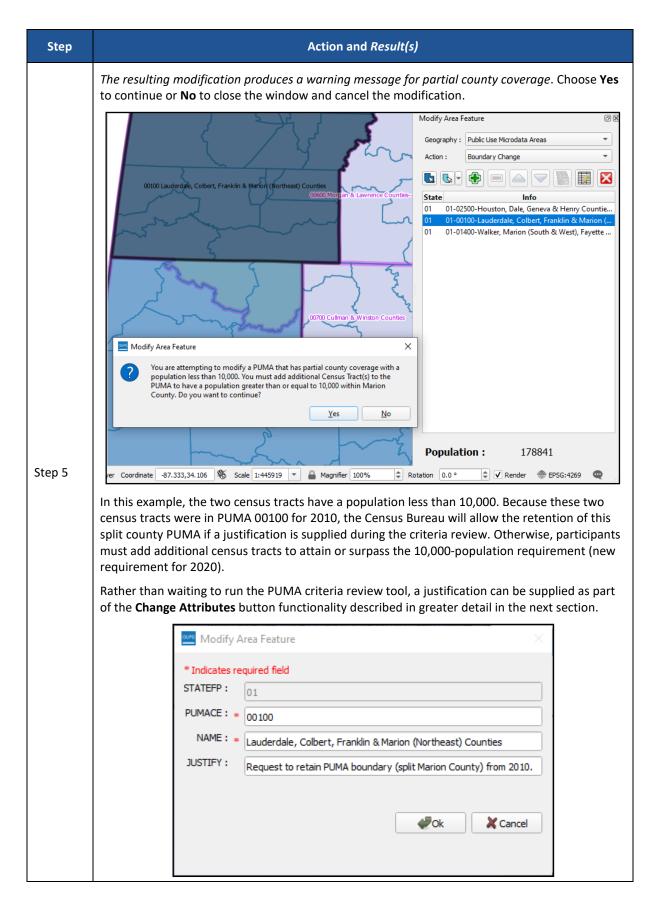
Geography: Public Use Microdata Areas

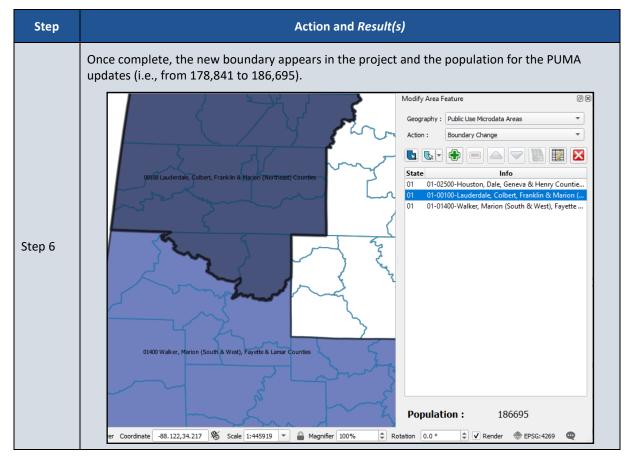
Action: Boundary Change

Table 8: Steps to Modify a PUMA Boundary









With the modification of a boundary presented, proceed to the next sub-section to learn about modifying the PUMA code and/or name.

## 4.2.2 Modify a PUMA Code and/or Name

IMPORTANT: Refer to the 2020 PUMA Coding Guidelines and 2020 PUMA Naming Guidelines documents located on the 2020 PUMA website for details.

Follow steps 1 and 2 from **Table 8** to select the PUMA to modify. To modify the code or name of the PUMA, choose the Change Attributes button, as shown in **Figure 6**, from the toolbar in the Modify Area Feature window. A secondary Modify Area Feature window appears to change attribution for the code or name of the selected PUMA.

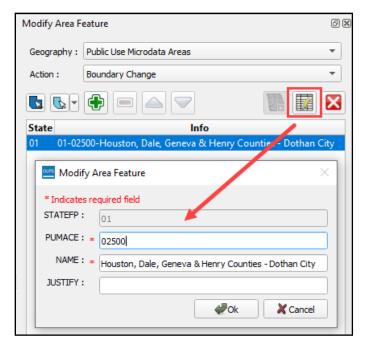


Figure 6: Example of Modifying the Attributes of a PUMA

Edit the code in the PUMACE field and/or the name in the NAME field. Choose OK or Cancel to close the secondary window and return to the previous menu. Save the project using the Save Project button on the Standard toolbar or the Save option beneath the Project tab on the Menu bar.

Note: A justification can be supplied in the **JUSTIFY** field within this window to explain issues with the PUMA that may involve criteria, naming, size, etc. Supplying a justification at this stage will prevent PUMAs that otherwise fail criteria from showing after running the PUMA Criteria Review tool.

### 4.2.3 Delete a PUMA

Follow steps 1 and 2 from **Table 8** to select the PUMA to delete. To delete the PUMA in its entirety, choose the Delete Area Feature button, as shown in **Figure 7**, from the toolbar in the Modify Area Feature window.

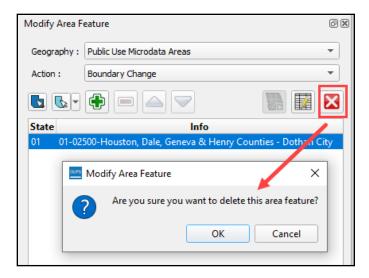


Figure 7: Example of Deleting a PUMA

A Modify Area Feature confirmation window appears to confirm or cancel deletion of the selected PUMA. To delete, choose OK or Cancel to close the confirmation window and return to the previous menu. Save the project using the Save Project button on the Standard toolbar or the Save option beneath the Project tab on the Menu bar.

Note: Participants do not delete a portion of a PUMA. If an area (census tract and/or county) has been assigned to a PUMA incorrectly, it must be reassigned through the Boundary Change action as described in sub-section **4.2.1**, not deleted or removed from an existing PUMA.

## 4.3 Export PUMA Delineations

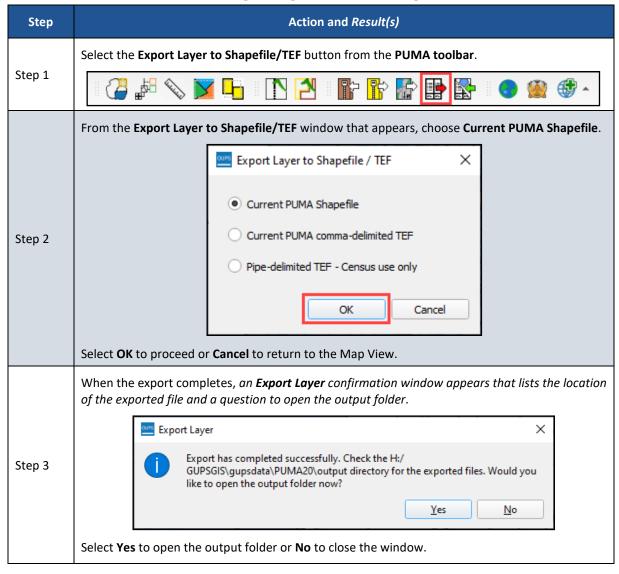
As participants complete their delineation work, they may need or want to export their work to create a shapefile or a tabular equivalency file (TEF). For example, interested data users who are assisting their SDCs with delineation may only be delineating a portion of the state and may need to provide their work to their SDC for inclusion in the state's PUMA project. They use the export options described in this sub-chapter to generate their files to share with their SDC. SDCs receiving files from interested data users must define for interested data user how they wish to receive these exported files (e.g., email, secure FTP, or other manner).

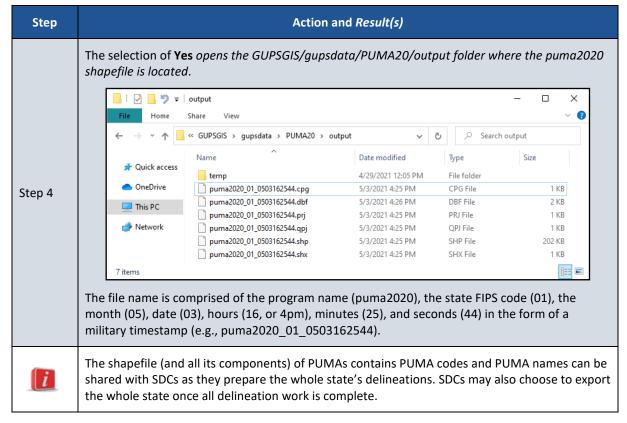
Upon completion of all delineation work, and separate from their submission to the Census Bureau, SDCs are encouraged to closely review their proposed delineations. To do so, SDCs may generate a shapefile of the proposed PUMA geography with the PUMA codes and names or create a text file (i.e., a TEF) of census tracts with the PUMA codes and names for their state. Review the next sub-section for instructions on exporting the delineations to a shapefile. Skip to sub-section 4.3.2 for instructions on exporting the delineations to a TEF.

### 4.3.1 Export to a Shapefile

To export the delineations to a shapefile, follow the steps described in **Table 9** below.

Table 9: Steps to Export PUMAs to a Shapefile



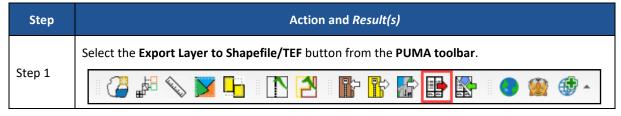


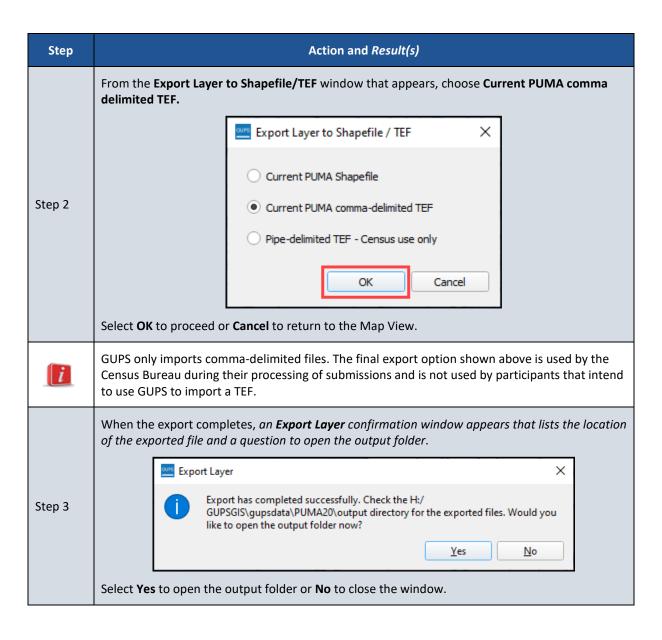
Skip to sub-chapter **4.4** for instructions to import this shapefile into a PUMA project or to sub-section **4.4.1** to add this shapefile as a reference to an existing PUMA project. Review the next sub-section for instructions on exporting the delineations to a tabular equivalency file.

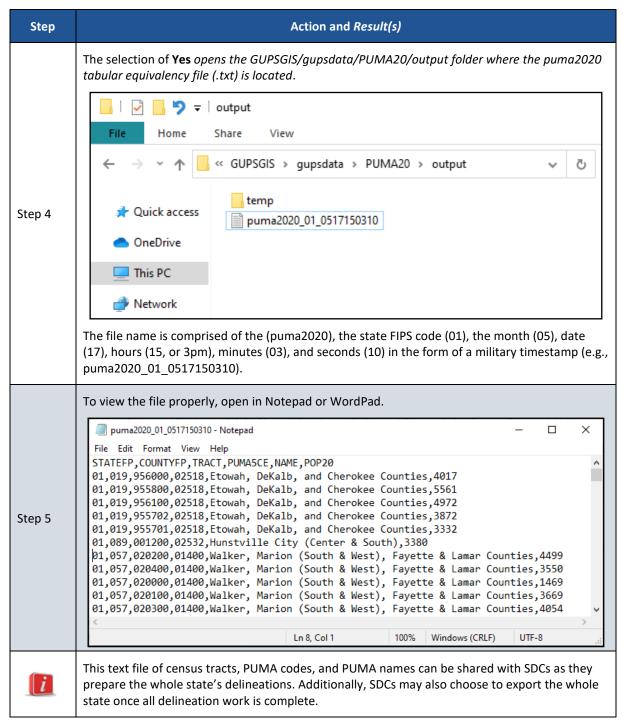
## 4.3.2 Export to a Tabular Equivalency File

To export the delineations to a tabular equivalency text file, follow the steps in **Table 10**.

Table 10: Steps to Export PUMAs to a Tabular Equivalency File







Skip sub-chapter **4.5** to import this TEF into a PUMA project. Review the next sub-section for instructions on exporting the entire PUMA project to share with another participant.

### 4.3.3 Export to Share Entire PUMA Project

For participants that wish to share their PUMA project with others, perhaps their supervisor or other colleagues in their office or with the SDC, they may use Export to Zip – Share with Another Participant. When used, the entire project is organized and zipped for importing into another GUPS session. Exporting the entire GUPS project permits another person to review the delineations prior to finalizing them for submission. Often staff in the same office use this tool

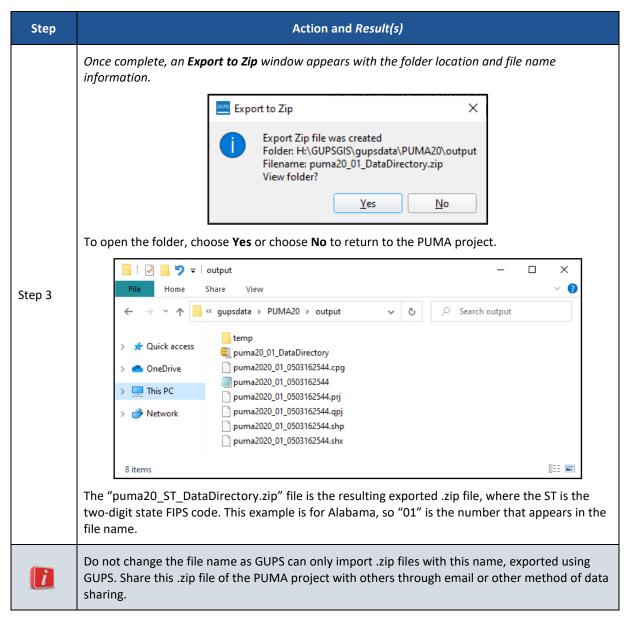
as a mechanism to conduct their own review of the work performed by another person. Depending on the size of the state and number of PUMAs, this can be a lengthy, time-consuming export task.

Refer to **Table 11** for instructions on completing this task.

Note: This exported file cannot be used in conjunction with an existing PUMA project for reference. It becomes the PUMA project when imported.

Table 11: Steps to Export the PUMA Project to Share with Another Participant

Step	Action and Result(s)		
Step 1	With the PUMA project open, select the <b>Export to Zip</b> button on the <b>PUMA toolbar</b> .		
Step 2	The Select Output Type window appears. Select the Share with Another Participant option.  Select Output Type  Export for Census  Share with Another Participant  Choose the OK button to continue. Be patient. The export process takes time to prepare the file.		



For instructions to import this .zip file into a blank PUMA project, skip to sub-section **4.4.2**. Otherwise, proceed to the next sub-chapter to learn more about delineating PUMAs using a shapefiles.

Note: The next two sub-chapter (e.g. 4.4 and 4.5) provide the instructions for importing the shapefile and tabular equivalency file generated from GUPS; however, the functionality of the Import tool can be used to import shapefiles or text files generated outside of GUPS if they meet the anticipated requirements. The Census Bureau does not provide instructions for creating files outside of GUPS, other than to provide the instruction of vintage of data (e.g., 2021 Partnership shapefiles version 1) to use and what attributes are required for successful import of the files into GUPS. The attributes for each file type are listed in the respective sub-chapter below.

# 4.4 Delineate from a Shapefile

This sub-chapter is written from the perspective of a SDC who has received delineation assistance from other interested data users and needs to import their work; however, other participants may use this option for PUMA delineation. One example of this situation may be a Council of Governments that is working with a major city to delineate PUMAs within their city. The city may wish to provide an exported shapefile to the Council of Governments. The procedures described in the table below remain the same regardless of who is using the tool.

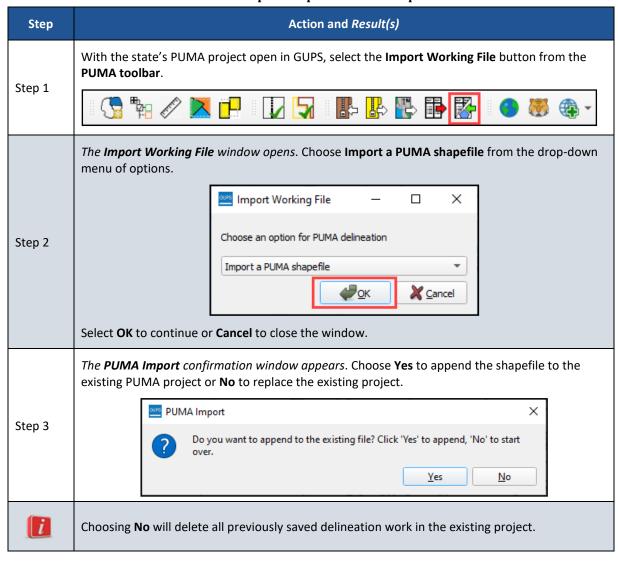
Participants that exported their delineation work from GUPS as a shapefile using the Export Layer to Shapefile/TEF button or those that created their PUMAs in their own GIS may provide their shapefile to the SDC for consideration and inclusion in the state's PUMA project. SDCs use the Import Working File button from the PUMA toolbar to import the work from others into their PUMA project.

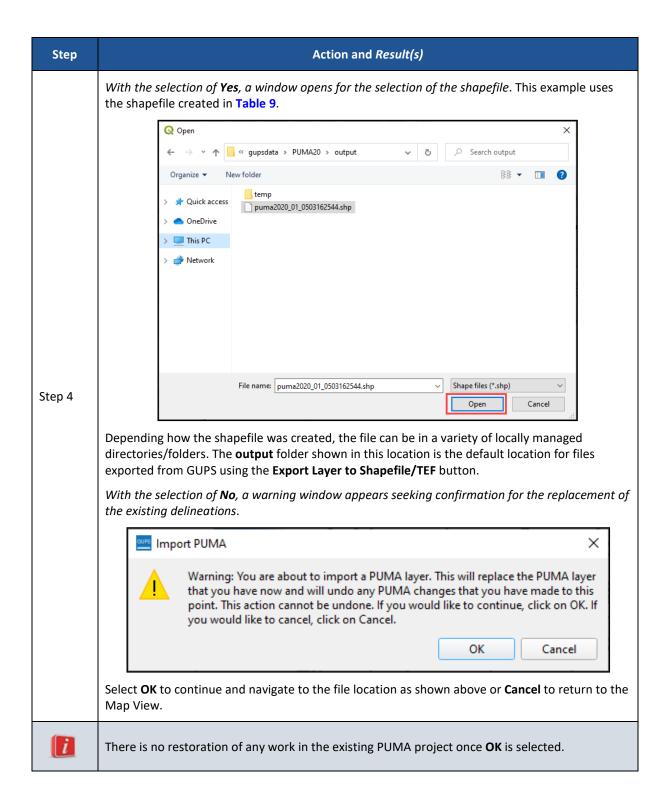
SDCs are encouraged to conduct a review the PUMA shapefiles they receive prior to importing them directly into their state's PUMA project. This likely will minimize import failures and prevent unnecessary edits or corrections to the PUMA project. For instructions on adding the shapefiles as a reference, skip to sub-section **4.4.1**. Once shapefiles are reviewed and deemed acceptable, review the information in **Table 12**.

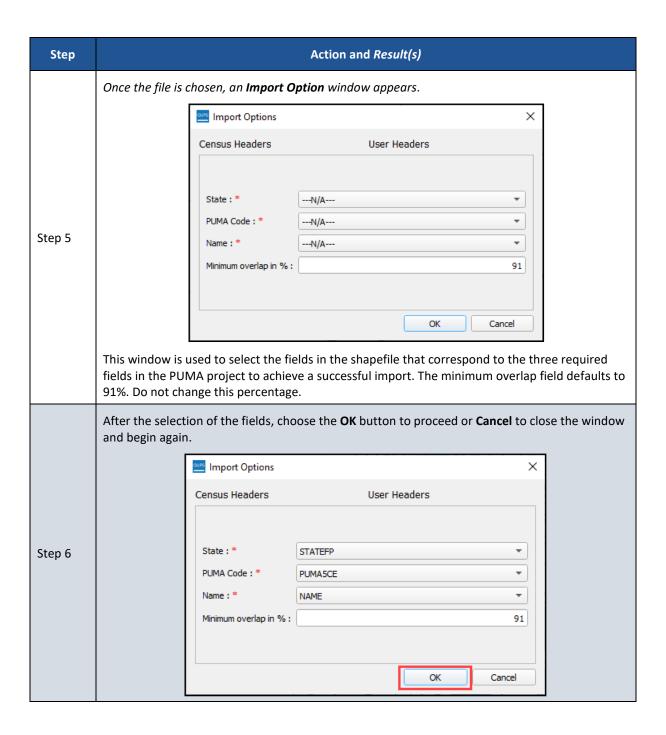
#### IMPORTANT:

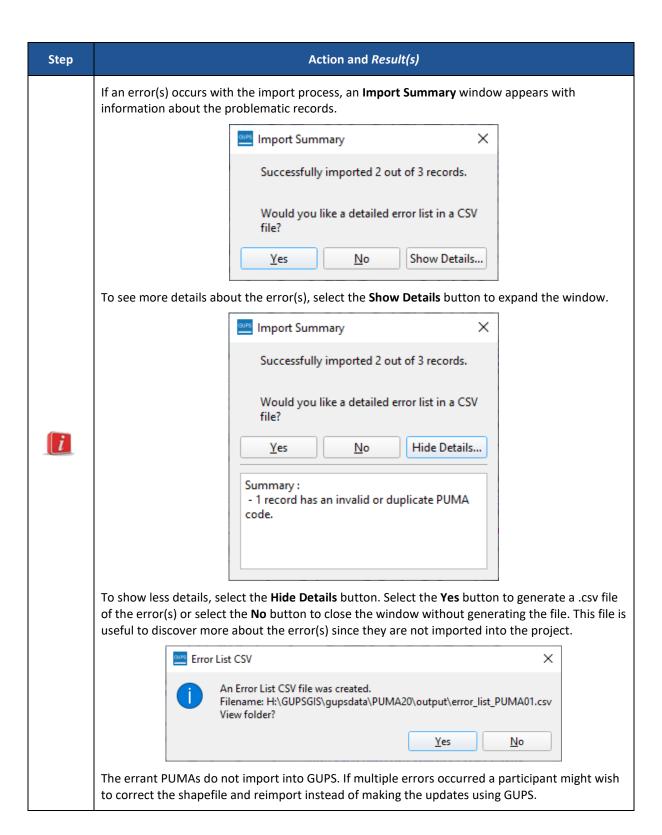
Participants that wish to use their own GIS must use the 2021 Partnership shapefiles that have been updated to include the 2020 Census population numbers (POP20 attribute) within the state-based census tract layer (i.e., tracts2020). To confirm use of the correct version, these files will include "PVS\_21\_v1" in their file name and have an updated date stamp from September 2021. The shapefile of PUMAs must include fields for the two-digit state FIPS code, the five-digit PUMA code, and a PUMA name (maximum of 85-characters). Except for the PUMA name field, all other fields must not omit leading or trailing zeros from their coding.

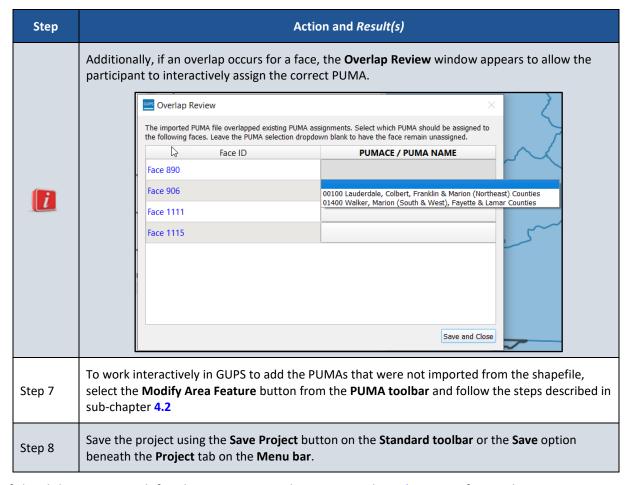
Table 12: Steps to Import a PUMA Shapefile











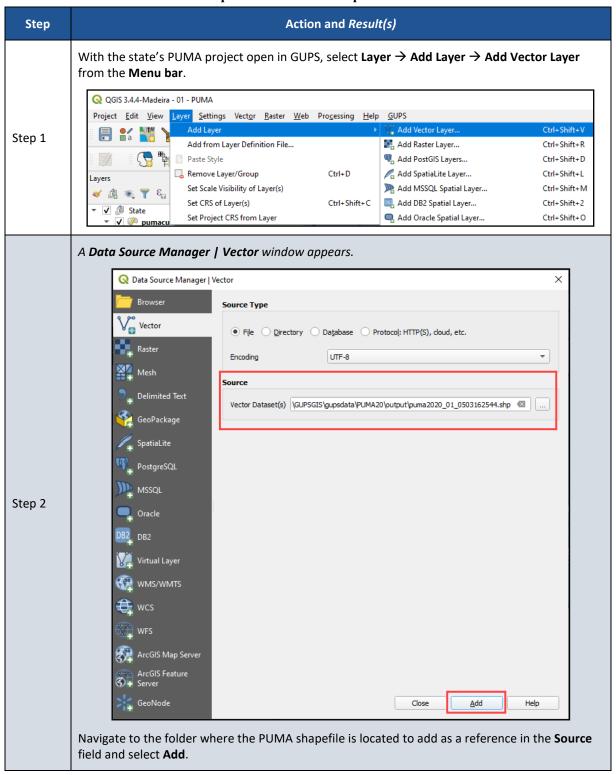
If the delineation work for the state is complete, proceed to **Chapter 5** for guidance on performing quality checks and criteria review. If delineation work remains, continue delineating interactively in GUPS by using the Modify Area Feature button, or by importing additional shapefiles or PUMA tabular equivalency files, as described in the sub-chapter **4.5**.

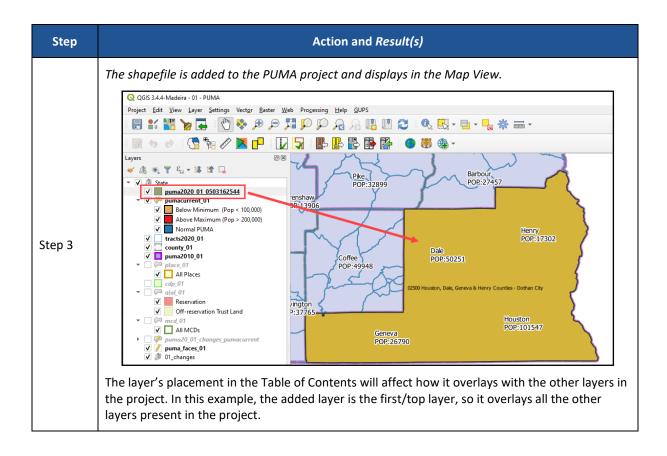
### 4.4.1 Add a PUMA Shapefile as a Layer for Reference

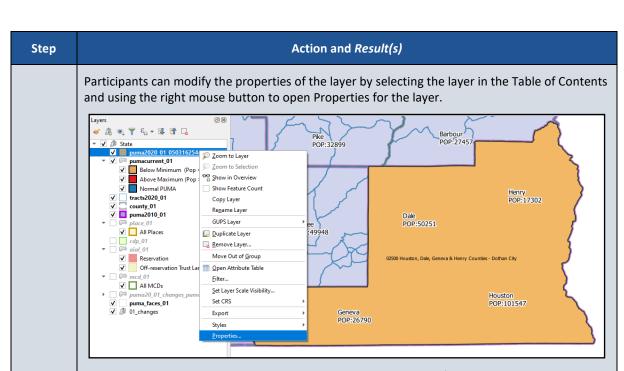
As mentioned in the beginning of this sub-chapter, prior to importing a PUMA shapefile into the project and appending or overwriting existing delineation work, SDCs (or other participants that are sharing files) may wish to add a PUMA shapefile as a layer for reference. This action may apply to participants that generated PUMAs using their own GIS or to those that may want to review multiple delineation proposals for an area. Refer to the steps described in **Table 13** for instructions on adding a PUMA shapefile as a reference layer.

Note: Use these same steps outlined below to add other reference layers (e.g., a shapefile of the state's regional planning district/council of government boundaries, a locally generated shapefile of PUMAs using the 2010 census tracts, etc.) that may be helpful during delineation.

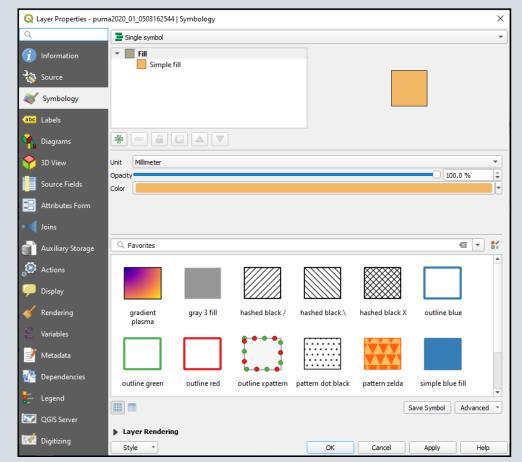
Table 13: Steps to Add a PUMA Shapefile for Reference







This opens the **Layer Properties** window. Within this window modifications can be made to various default properties set for the added layer.



Participants may also "drag and drop" the layer into a different location within the Table of Contents to change the placement of the layer within the project. These visibility tips and others are described in further detail within sub-appendix C3.

i

Return to Table 12 for instructions on importing a shapefile into the PUMA project.

## 4.4.2 Import a State's PUMA Project

As outlined in sub-section **4.3.3**, participants can import an entire PUMA project exported from GUPS as a means of reviewing or performing their own quality checks on the delineation work. This functionality may assist supervisors in reviewing work performed by their staff, or it may be used by SDCs to import a completed project to serve as the state's submission.

The Census Bureau recommends participants clean their project or PUMA program from GUPS if any work has been completed for the state. This ensures a successful import. Review **Appendix E** for instructions on using the Clean button from the Standard toolbar.

Follow the steps in Table 14 for instructions on importing a state's PUMA project.

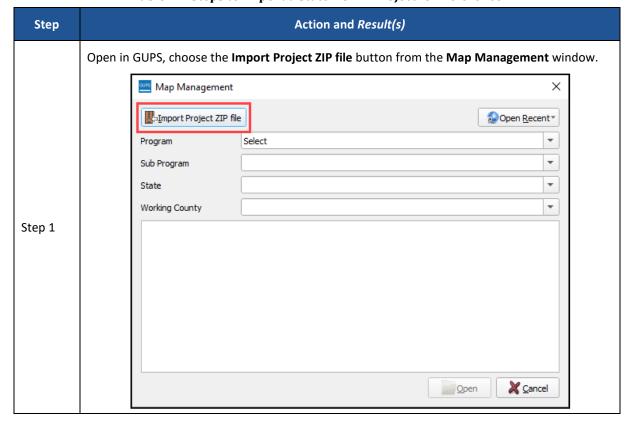
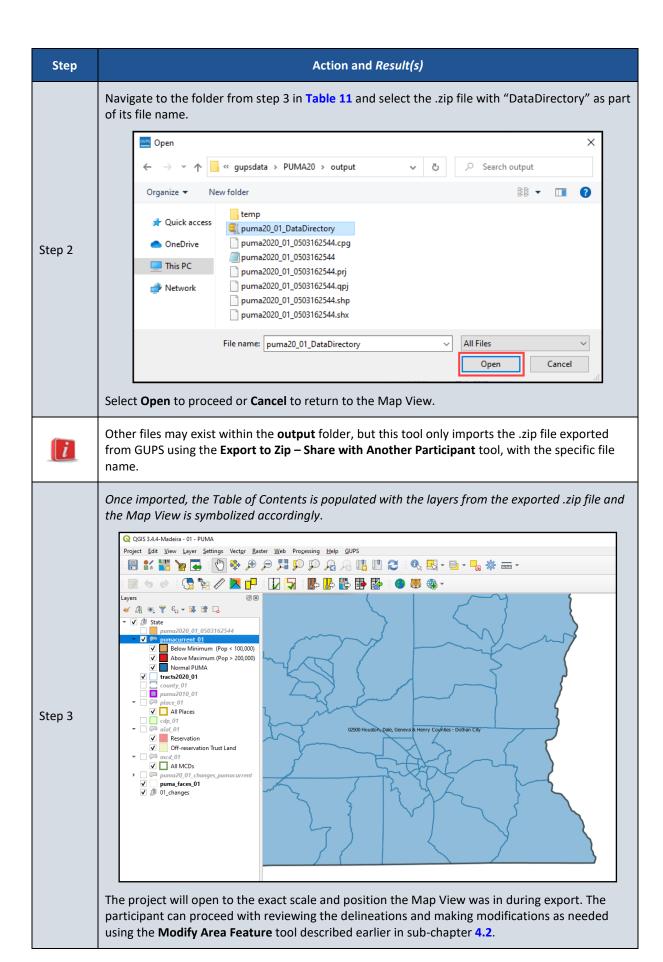
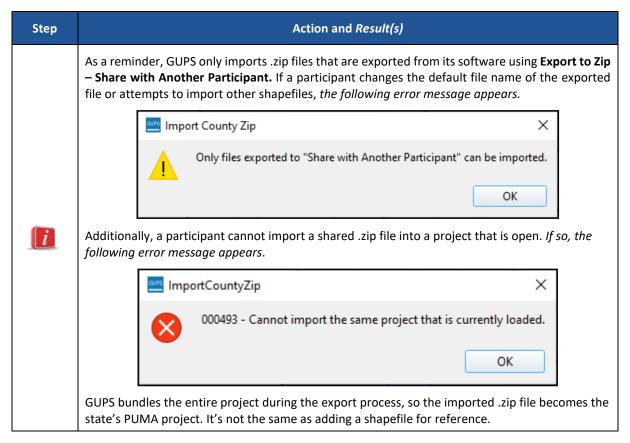


Table 14: Steps to Import a State PUMA Project for Reference





Proceed to the next sub-chapter for information on the final option for delineation, delineating PUMAs from a tabular equivalency file.

## 4.5 Delineate from a Tabular Equivalency File

This sub-chapter is written from the perspective of a SDC who has received delineation assistance from other interested data users and needs to import their work; however, other participants may use this option for PUMA delineation. One example of this situation may be a Council of Governments that is working with a major city to delineate PUMAs. The city may wish to provide an exported text file to the Council of Governments. The procedures described in the table below remain the same regardless of who is using the tool.

Participants that exported their delineation work from GUPS as a TEF using the Export Layer to Shapefile/TEF button or that prepared a comma-delimited spreadsheet/list of the 2020 census tracts with the PUMA codes and names may provide their text file to the SDC for consideration and inclusion in the state's PUMA project. SDCs use the Import Working File button from the PUMA toolbar to import the work from others into their PUMA project.

SDCs are encouraged to review the text files they receive of proposed PUMAs prior to importing them directly into their state's PUMA project. This will minimize import failures and prevent unnecessary edits or corrections to the PUMA project. A review can be conducted in Notepad, WordPad, or other spreadsheet software.

IMPORTANT: Participants that wish to use their own file of census tracts must ensure use of the 2020 census tract information, not census tracts from previous decades. The text file must be comma-delimited and must include fields for the two-digit state FIPS code, three -digit county FIPS code, six-digit 2020 census tract code (without decimal for suffix), five-digit PUMA code, and a PUMA name field (maximum of 85-characters). Except for the PUMA name field, all other fields must not omit leading or trailing zeros from their coding. Formatting the fields as "Text" maintains leading and trailing zeros that may appear in the data.

See **Figure 8** for an example of the TEF text file, exported from GUPS. In this figure, the Alabama state FIPS code is 01. Fayette County is 057. One of the census tracts assigned to PUMA 01400 is 020200. The POP20 field is not a requirement for importing, but is exported from GUPS when using the Export Layer to Shapefile/TEF button.

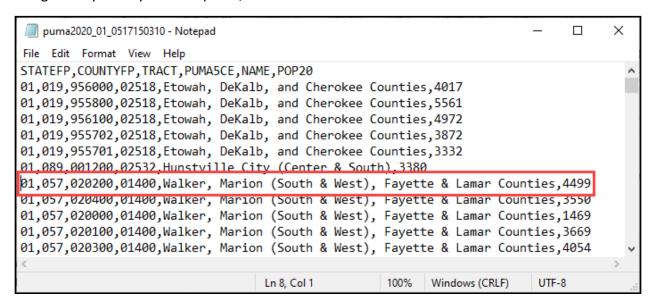
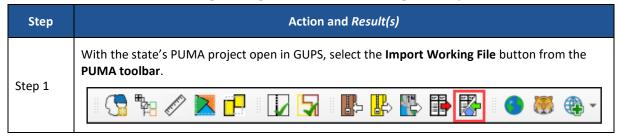
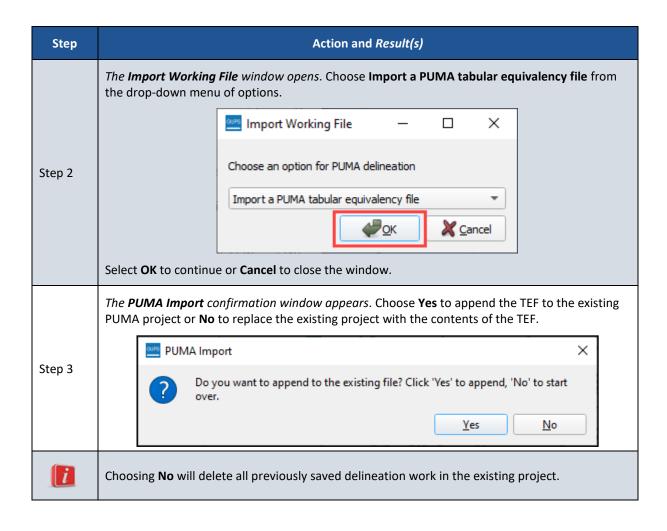


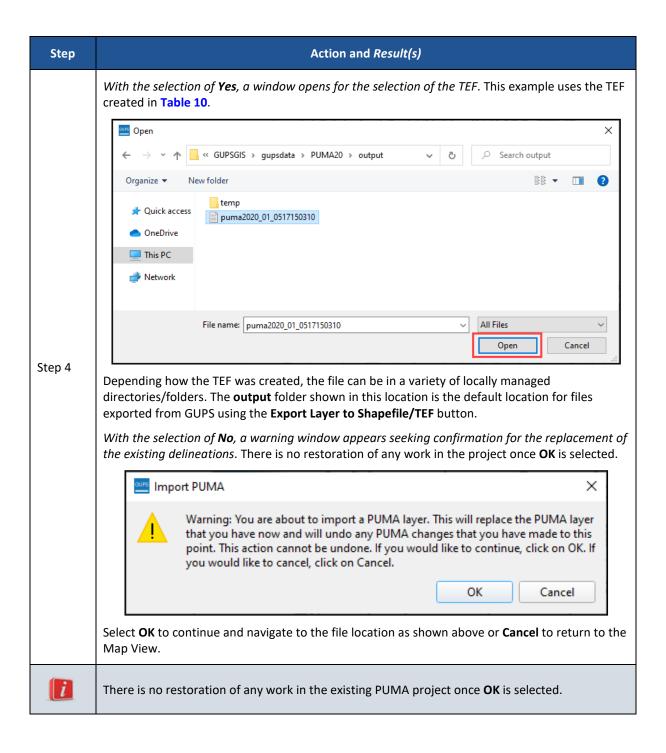
Figure 8: Example of a PUMA Tabular Equivalency File in Notepad

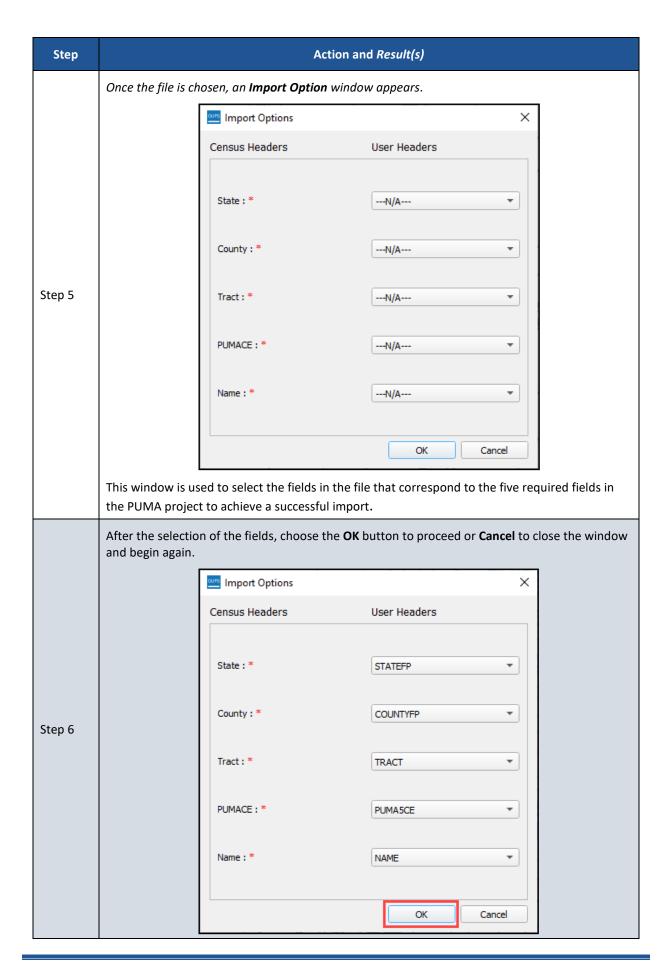
Follow the instructions in **Table 15** for steps to import this file into GUPS.

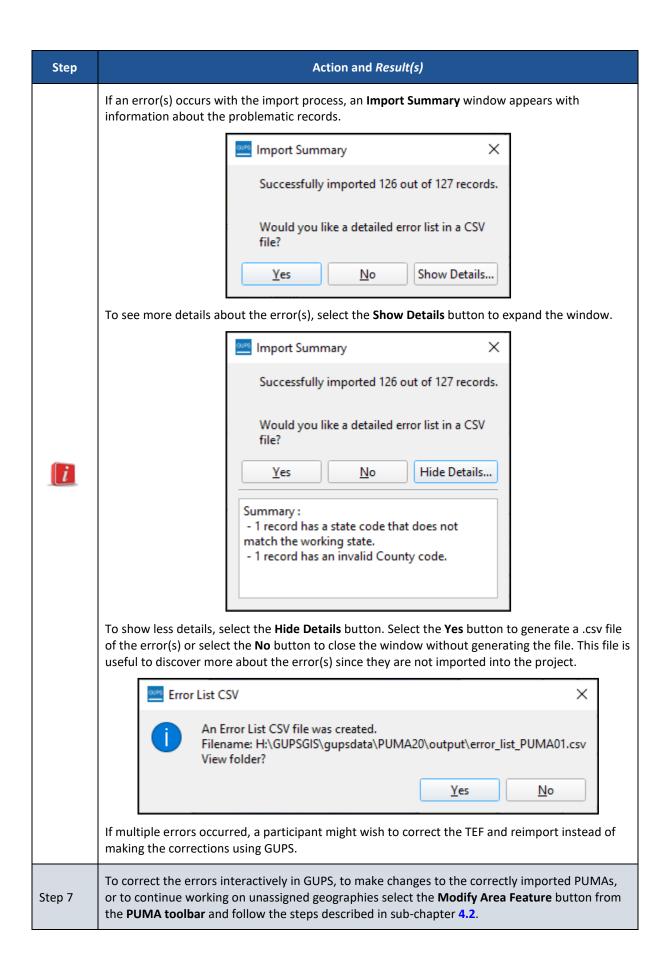
Table 15: Steps to Import a PUMA Tabular Equivalency File

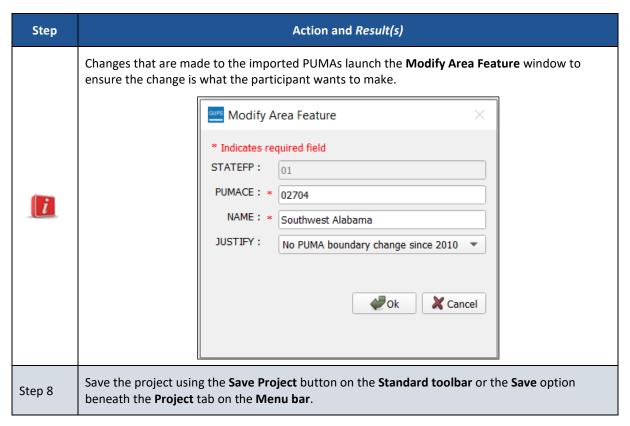












If the delineation work for the state is complete, proceed to **Chapter 5** for guidance on performing quality checks and criteria review. If delineation work remains, continue delineating interactively in GUPS by using the Modify Area Feature button, or by importing additional TEFs or shapefiles, as described in the previous sub-chapter.

## CHAPTER 5 CONDUCT QUALITY CHECKS AND CRITERIA REVIEW

PUMAs must adhere to the finalized criteria and observe the established naming rules. GUPS is programmed to check for finalized criteria and guidelines to ensure the successful delineation of PUMAs. During delineation if a PUMA does not meet the established criteria, GUPS triggers warning messages. For some warnings, GUPS will prevent a participant from continuing, but for other, less critical warnings, participants can proceed, and the problematic PUMAs will reappear for resolution during criteria review, detailed in sub-chapter **5.1**.

Though GUPS has an integrated criteria review, the Census Bureau recommends all participants conduct basic quality checks for issues that GUPS tools cannot identify. These checks are beneficial prior to executing the PUMA Criteria Review tool. Some basic quality checks include:

- Confirm the name accurately reflects the delineated area and follows the naming guidelines.
- Confirm the name is relative to the geography included within the PUMA.
- For PUMAs covering more than one county/city, confirm the order of name is correct.
- Confirm the name is spelled correctly.
- Confirm the code follows the coding guidelines.
  - o Is the PUMA code maintained from previous vintage or new?
- Confirm the justifications provide adequate explanation for the requested exception.
  - PUMAs with justifications supplied during initial delineation will not appear as a criteria failure after executing the PUMA Criteria Review tool; therefore, it is very important to conduct a thorough quality check of each PUMA justification prior to export.

These quality checks are especially important if a participant is providing their suggested delineations to the SDC for inclusion in the state's PUMA project. The SDC may not be aware of coding and naming preferences of the participant that created the project. To review the codes, names, and justifications, follow the steps outlined in **Table 16**.

Select the Modify Area Feature tool from the PUMA toolbar.

Step 1

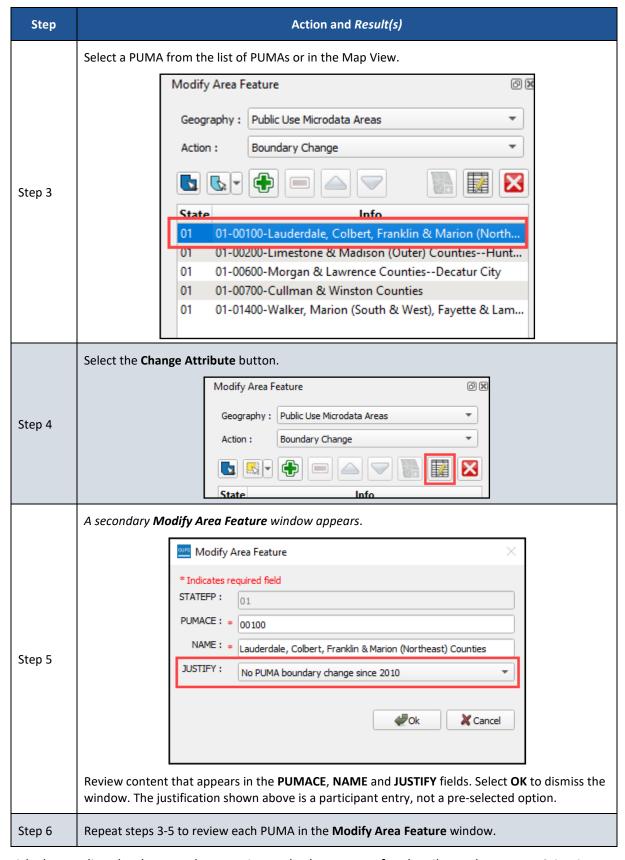
From the Modify Area Feature window, confirm the Action field is set to Boundary Change.

Modify Area Feature

Geography: Public Use Microdata Areas

Action: Boundary Change

Table 16: Steps to Perform Quality Checks of Names, Codes, and Justifications



With the quality checks complete, review sub-chapter **5.1** for details on the PUMA Criteria Review tool. For interested data users that completed delineation for only part of a state, skip to sub-section **5.1.1** for instructions on using the tool on a partially completed state project.

### 5.1 PUMA Criteria Review Tool

The PUMA Criteria Review tool reviews the PUMA project to confirm the finalized criteria are not violated. This tool will generate a list of failures for review. SDCs must execute the PUMA Criteria Review tool on their state's PUMA project prior to exporting for submission to the Census Bureau. Follow the steps in **Table 17** for details on executing the tool and the options for resolving the failures that appear for a completed PUMA project.

Criteria failures include, but are not limited to, the following:

- Unassigned geographies (i.e., no PUMA assigned). These are labeled as "faces" in the review tool.
- PUMAs that fall above/below population threshold requirement.
- PUMAs with overlapping geographies (most common when importing files, not possible with interactive delineation).
- PUMAs with noncontiguous boundaries.
- PUMAs that cross county boundaries with the census tracts having population of less than 10,000.

Note: Running the tool on a project that is incomplete will introduce criterial failures for each geography without an assigned PUMA; therefore, the steps in the table are written for a SDC with a completed PUMA project. Skip to sub-section **5.1.1** for instructions on using the tool on a partial state project.

Step 1

With the state's PUMA project open in GUPS, select the PUMA Criteria Review button from the PUMA toolbar.

The PUMA Criteria Review window appears with the criteria failures listed.

PUMA Criteria Review

Table 17: Steps to Use the PUMA Criteria Review Tool and to Fix or Justify Failures

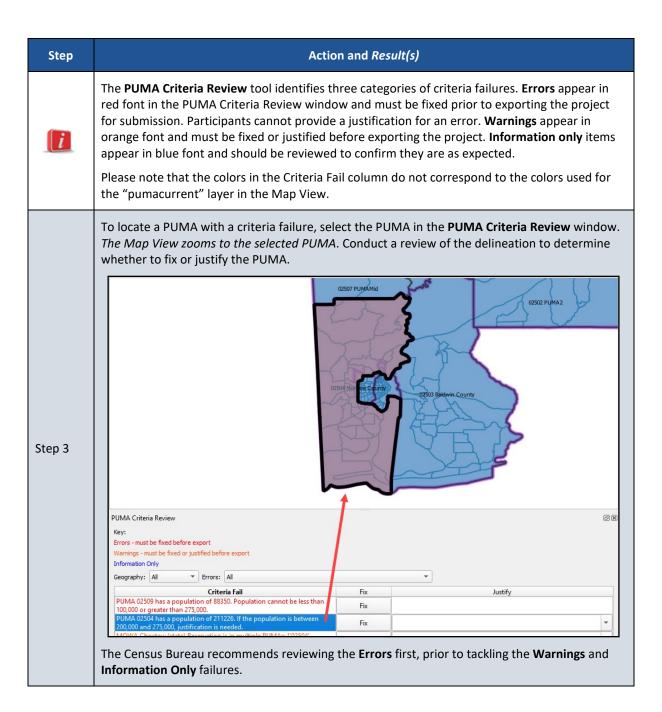


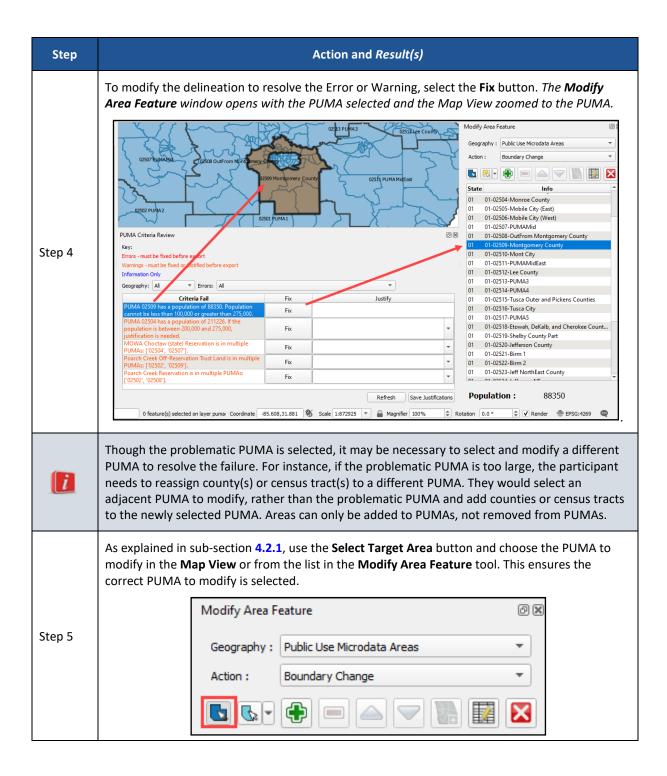
Step 2

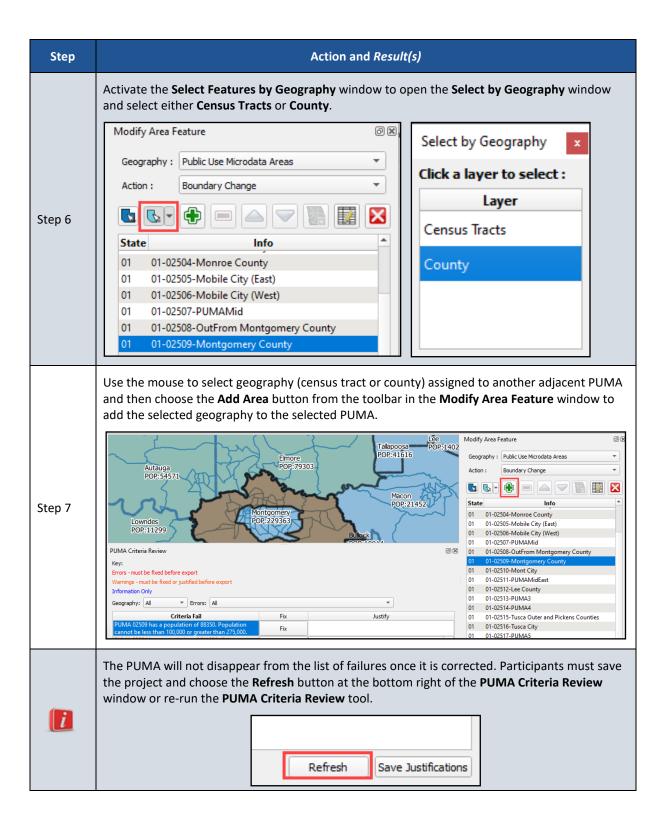
Key:

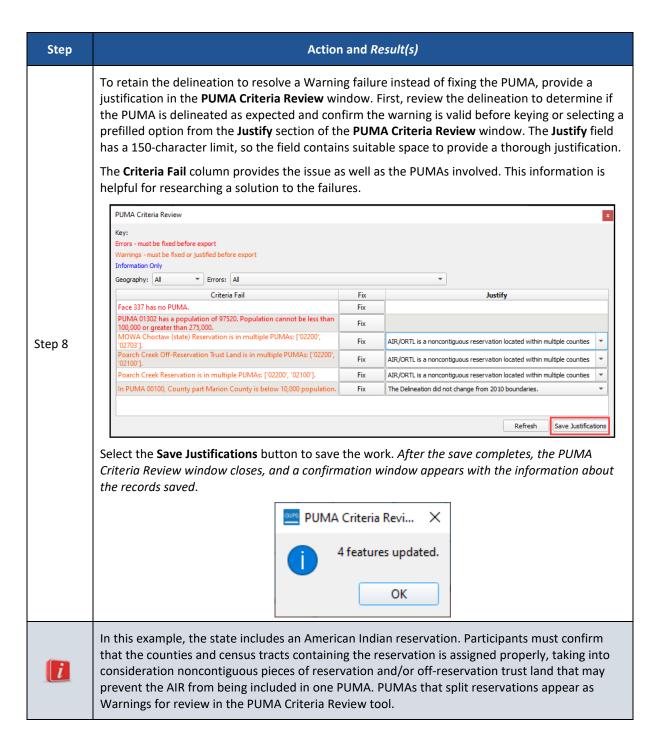
Errors - must be fixed before export

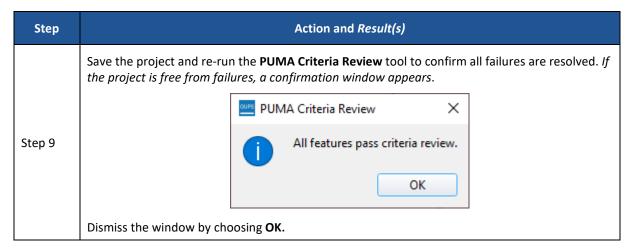
Warnings - must be fixed or justified before export











For SDCs with a complete state project, proceed to Part 3 for instructions to export and submit the state's PUMA project

## 5.1.1 Partial State Project and the PUMA Criteria Review Tool

Participants are not required to run the Criteria Review tool to export a PUMA project to share with another participant or to export a shapefile or a TEF of a partial state project. If executed prior to assigning PUMAs to the entire state, every unassigned census tract will be listed as a criteria failure. The tool sees each unassigned census tract (i.e., "face") as an error. For a partial delineation of PUMAs in the state, ignore these "Face x has no PUMA" failures. Participants may proceed with reviewing failures that appear for the delineated PUMAs to confirm their work is valid before providing the files to the SDC or another participant. See Figure 9 for an example of how these errors appear in the PUMA Criteria Review window.

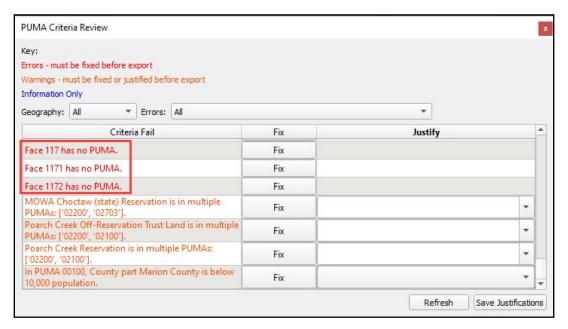


Figure 9: Example of the PUMA Criteria Review Tool with Errors for Unassigned Faces

# PART 3 SUBMITTING A PUMA PROJECT

This part of the guide explains the steps to export a PUMA for submission to the Census Bureau as well as the steps for using the Secure Web Incoming Module (SWIM) to make the state's submission to the Census Bureau. The Census Bureau only accepts PUMA delineations from each state's respective SDC, so only SDCs need to review an apply the instructions within this part of the guide.

## CHAPTER 6 EXPORT A PUMA PROJECT

Once PUMA delineation and criteria review conclude, SDCs use the Export to Zip button from the PUMA toolbar to export their PUMA .zip file for submission to the Census Bureau. This chapter lists the steps to export the project.

The Export to Zip button on the PUMA toolbar reruns the PUMA Criteria Review tool quality checks prior to exporting the delineation work. To export the PUMAs, follow the steps in **Table 18**. GUPS packages all the files required by the Census Bureau into the zip file and saves it in the location created on the participant's computer during the GUPS installation process.

Select the Export to Zip button from the PUMA toolbar.

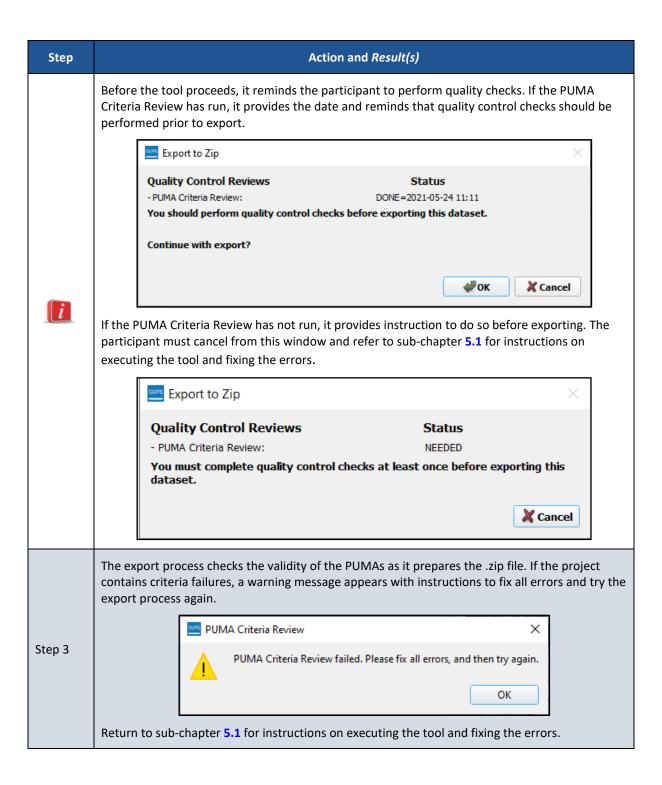
Step 1

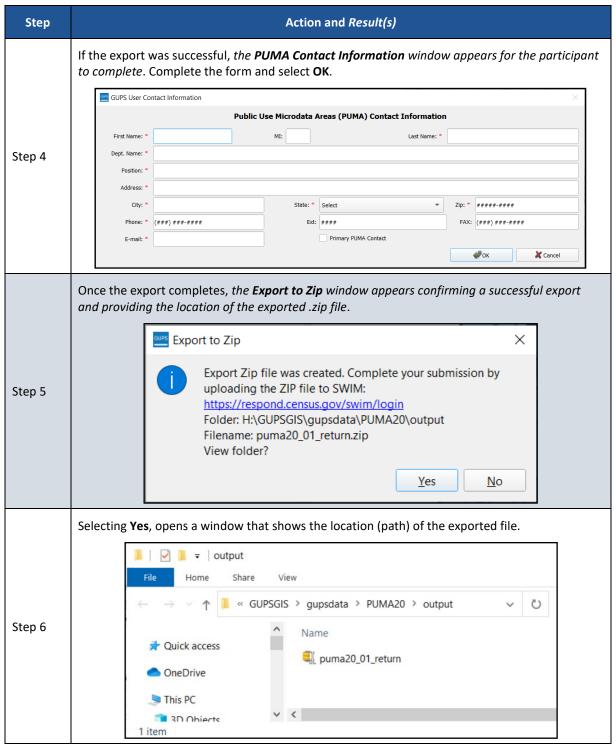
The Select Output Type window opens with two options for export: Export for Census and Share with Another Participant.

Step 2

Select Export for Census and OK to proceed with export or Cancel to return to the Map View.

Table 18: Steps to Export the PUMAs for Submission





With the export process complete, proceed to the next chapter for instructions on submitting the file using the Secure Web Incoming Module (SWIM).

# **CHAPTER 7 SECURE WEB INCOMING MODULE (SWIM)**

All submissions for the 2020 PUMA must be sent to the Census Bureau using the SWIM. SDCs use the instructions in this chapter to establish or access a SWIM account and submit their state's PUMA project.

Some SDCs may have staff with established SWIM accounts from other Census geography programs. If so, that person may submit the state's PUMA submission using their existing account. For SDCs without staff with an established account, contact the Census Bureau by email at <geo.puma@census.gov> to request a registration token.

To check for the existence of a SWIM account or to reset a password on an established account, choose "Forgot your password?" on the main SWIM page and enter the email address in question to check for the existence of an account. If SWIM locates an account, it asks the established security question for the account, for which the answer is <u>not</u> case-sensitive, and sends an email to reset the forgotten password. If SWIM does not locate an account associated with the email address, it returns the following message, "No account registered for this email address. The email address associated with the account is case sensitive. Try again with the proper case or go to Account Registration to register for a SWIM account." Choosing the Account Registration link opens another window to establish a SWIM account; however, the SDC staff person must have a registration token to proceed.

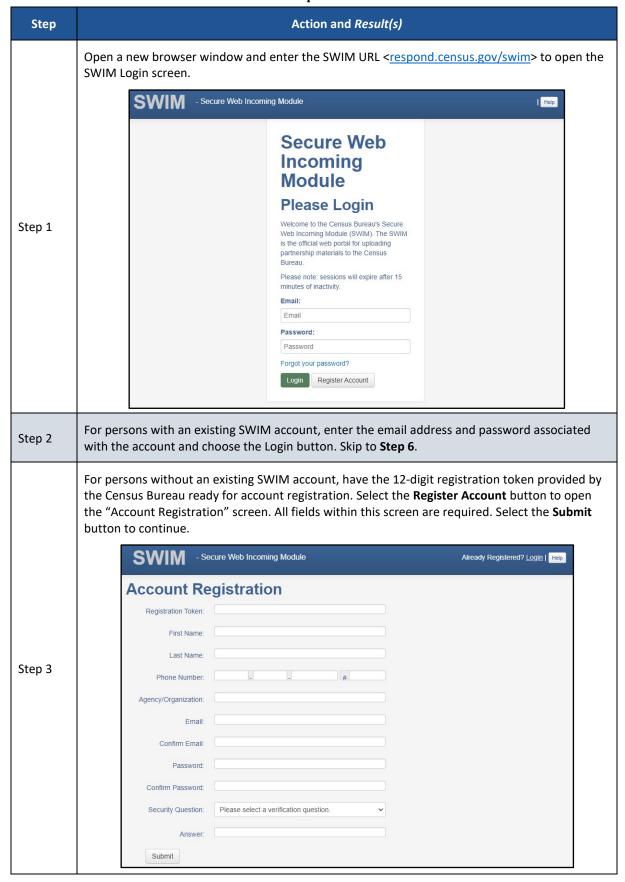
Note: The components of both the email address and the password of SWIM accounts are case-sensitive. Make note of the format used when establishing the SWIM account (e.g., <a href="mailto:jane@anytown.org">jane@anytown.org</a> or <a href="mailto:jane@anytown.org">JANE@ANYTOWN.ORG</a>). The Census Bureau recommends use of lowercase letters and safe retention of this information for future reference.

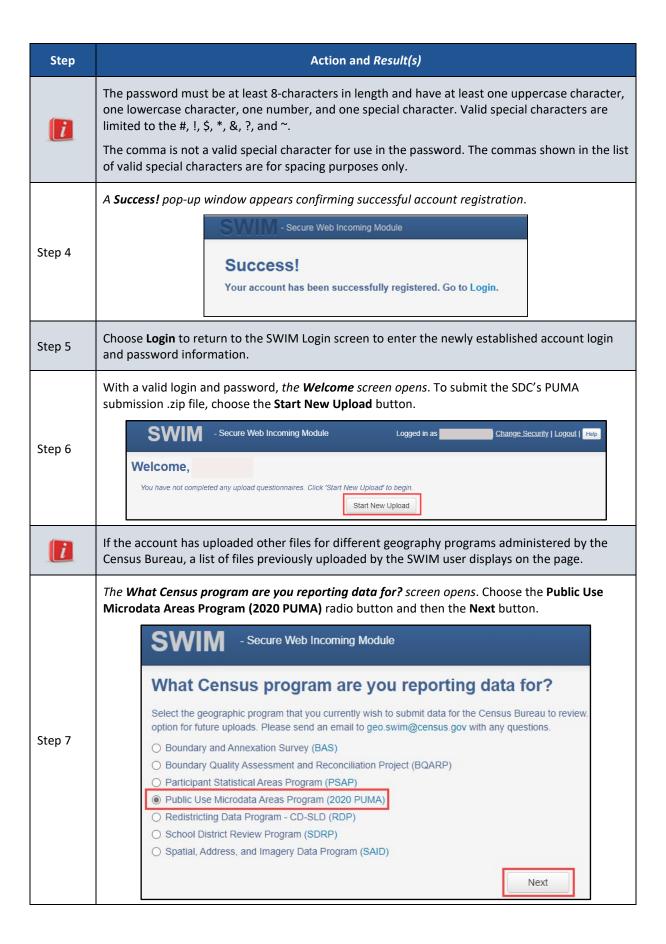
SWIM allows four attempts to login before it temporarily locks the account for 15 minutes. After the lock expires, try to login again or reset the password using the aforementioned "Forgot your password?" link on the login page. Once reset and logged into SWIM, account holders may modify their password and security answer by selecting "Change Security" link along the top, right side of the window.

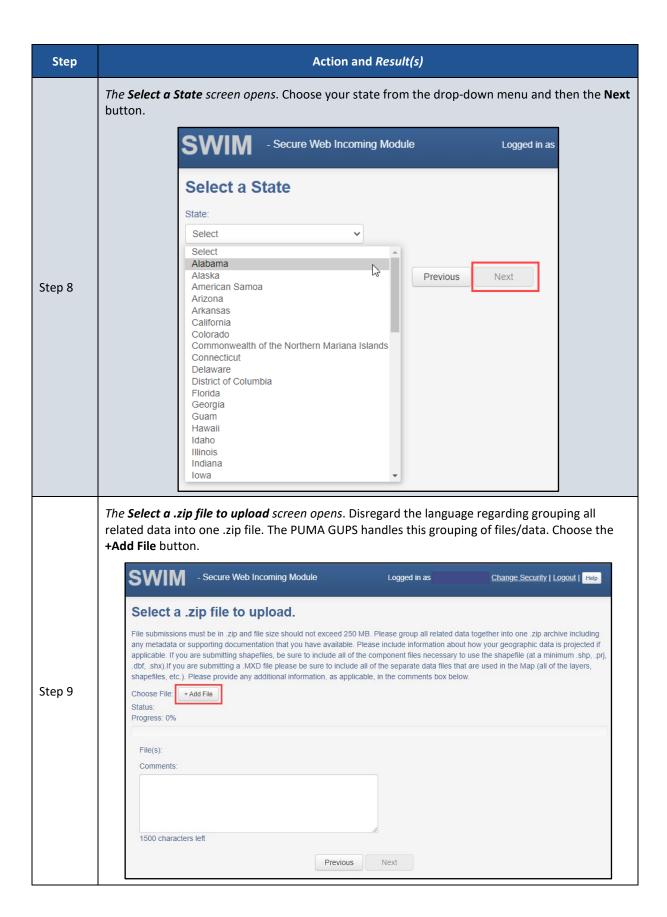
If login issues persist, confirm the vintage of internet browser version. SWIM runs on the two most recent versions of each of the major internet browsers, Microsoft Internet Explorer®, Microsoft Edge®, Google Chrome®, Mozilla Firefox®, and Apple Safari®. If the browser version is older, upgrade the version. If problems still occur with SWIM, contact the Census Bureau because it may be necessary to create a new SWIM account.

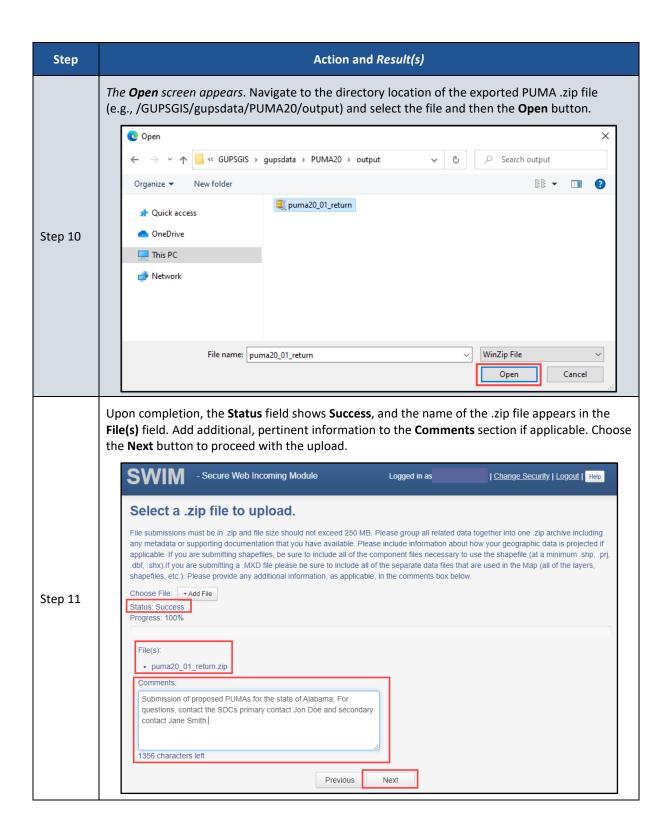
SWIM file requirements include submission of .zip file format. The .zip file may not include another .zip file as a component and it must not be larger than 250 megabytes. Do not create separate zip files for supporting documentation, the shapefile suite of files, or any other relevant case information. Include all those materials in one .zip file. Follow the steps below for instructions on using SWIM to submit the PUMA .zip file.

Table 19: Steps to Use SWIM











Congratulations on the completion of PUMA delineation using GUPS and the submission of those delineations using SWIM. The Census Bureau will review all submissions to ensure they meet the established criteria and will contact SDCs if there are questions. Other than this communication, there are no plans for formal feedback. Finalized PUMAs and their associated PUMS data will be available online for use beginning the summer of 2022.

# **APPENDICES**

### APPENDIX A SUMMARY OF ADDITIONAL PROGRAM DOCUMENTS

This appendix summarizes the final criteria, the naming guidelines, and coding guidelines.

Note: A summary guide and FAQs document are also available on the <u>2020 PUMA website</u>. The Census Bureau encourages participants review those materials for high-level summarization of the program and specific answers to questions that may arise.

### A1 Final Criteria

Below is a summarization of the final criteria and guidelines for 2020 PUMA. Refer to the 2020 PUMA Final Criteria document on the 2020 PUMA website for more details.

- Minimum Required Population and Maximum Suggested Population
  - Require minimum population threshold of 100,000 persons with the ability to maintain this
    population throughout the decade.
  - Should not contain more than 200,000 persons, unless defining the PUMA for an area where significant population decline is anticipated.
- Relationships with Other Geographic Areas
  - Must not cross state boundaries.
  - Should comprise an area that is either entirely inside or entirely outside a core based statistical area (CBSA) where possible.
  - Should use 2020 place definitions, 2010 urban/rural definitions, and local knowledge to inform 2020 PUMA delineations.
  - Should avoid splitting Census Bureau urban areas.
  - Should avoid splitting governmental minor civil divisions (MCDs).
  - Avoid splitting American Indian reservations and/or off-reservation trust lands (AIRs/ORTLs),
    particularly if the population is included within all parts of the split AIR/ORTL. Since
    AIRs/ORTLs may cross state boundaries, this guideline applies only to the portion of an
    AIR/ORTL within a state. In all such instances, consider the total population and makeup of
    the affected areas in any decisions regarding the adjustment of PUMAs for AIRs/ORTLs.
    - If the AIR/ORTL has a population of <100,000, it should be contained within one PUMA.</p>
    - If the AIR/ORTL has a population of <200,000, it should be contained within no more than two PUMAs.
- Geographic Entities Used to Define
  - o Must use counties (and equivalent entities), and/or census tracts to construct.
  - A single county may be a PUMA if it meets the 100,000 minimum population threshold.
  - Two or more contiguous counties may be combined to form a PUMA that meets the 100,000 minimum population threshold.
  - Divide counties with more than 200,000 population using census tracts. Consider aggregation of census tracts that approximate the extent of other geographic entities (e.g., MCDs, incorporated places, census designated places, and/or urban areas).

- Census tract-based PUMAs may cross county boundaries provided each PUMA-county part
  meets a minimum population threshold of 10,000. This is an increase from the 2,400minimum requirement from 2010. This change is intended to further ensure the
  confidentiality of data in a PUMA-county part, align with the 2020 Census urban area plans,
  and eliminate unique geographic areas with low population.
- Contiguity and Noncontiguity Guidelines
  - To the greatest extent possible, each PUMA should encompass a single, geographically contiguous area.
  - May be noncontiguous if the county, counties, or census tracts used to form the PUMA are noncontiguous.
  - Use of noncontiguous building blocks is acceptable where it facilitates more demographically homogenous areas; however, this is not intended to create highly fragmented PUMAs.
  - All noncontiguous PUMAs are subject to Census Bureau final review and approval.
- Place of work (POW) and Migration (MIG) PUMAs
  - Delineated by statisticians, not as part of the 2020 PUMA, using Place of work data and in/out migration data after the 2020 PUMA concludes.
  - Standard PUMAs used to create POWPUMAs and MIGPUMAs; therefore, carefully consider standard PUMA relationships with other geographic areas when forming the standard PUMAs.
  - Can consist of a single PUMA or combination of PUMAs (county-based or census tractbased), but must aggregate to whole counties. Carefully consider how this will affect the eventual aggregation of PUMAs that are not delineated using whole counties.

## **A2** Coding Guidelines

Below is a summarization of the coding guidelines. Refer to the *2020 PUMA Coding Guidelines* document on the <u>2020 PUMA website</u> for more details.

- Must be a unique, five-digit numeric code that ranges from 00100 to 99995.
- Preserve the 2010 PUMA code for 2020 if the geographic extent of the proposed PUMA remains unchanged from 2010, except when it is necessary to establish an orderly, logical coding scheme within the state, as described in the next guideline.
- Should be assigned sequentially within a state, beginning with 00100, 00200, 00300, and so forth in an orderly, logical manner. They should not be randomly assigned.
  - To establish this orderly, logical manner, assign codes using a geographic sequence that begins in the northwest corner of the state. Proceed with coding from west to east, then east to west in a serpentine fashion until each PUMA is coded. This sequence of coding promotes easy identification by visual inspection and review since codes that are close in numeric sequence should be close geographically.
- Assign "00" as the fourth and fifth digits of the PUMA code for each PUMA that consists of either an entire county or group of whole counties.
- Assign the same first three digits of the PUMA code and increment up from "01" for the fourth and fifth digits, for each PUMA that splits a county or group of counties. PUMAs that are delineated using census tracts instead of whole counties, should be coded in this manner.

# A3 Naming Guidelines

Below is a summarization of the naming convention rules and guidelines presented in the 2020 PUMA Naming Guidelines located on the 2020 PUMA website. Refer to that document for additional information on the structural components of a PUMA name and for details on the toponymy of PUMA names and particular associations to the communities and feature that the name represents.

- Must not exceed 85 characters.
- Must be unique within the state.
- Must not include the state name or abbreviation, except where there is no clear cultural focus or topographic name that can be applied to the PUMA.
- May include hyphens to connect the names of multiple geographic areas.
- Must use the Roman alphabet as normally used for writing the English language.
- Use hyphens to join names for PUMAs with multiple geographies areas and list them in the order of population size or regional importance, listing the most populous or most important first.
- May use diacritical marks (i.e., accents, rings, tildes, and umlauts).
- May include a limited number of abbreviations. Use of all other abbreviations are discouraged and must be approved by the Census Bureau.
- Deference given to names submitted by SDCs; however, the Census Bureau may edit the proposed names to adhere to programmatic and technical needs.

## APPENDIX B TROUBLESHOOTING GUPS INSTALLATION

If the default Map Management window, as shown in **Figure 10**, does not display after opening QGIS (**Figure 11**), then this indicates a GUPS installation issue.

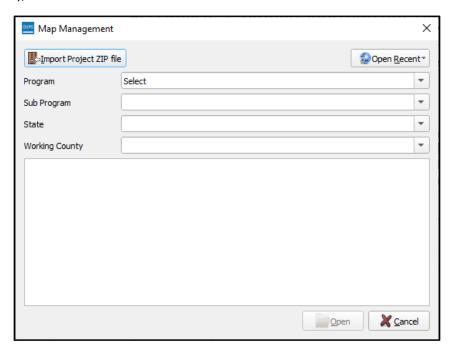


Figure 10: Default Map Management Window

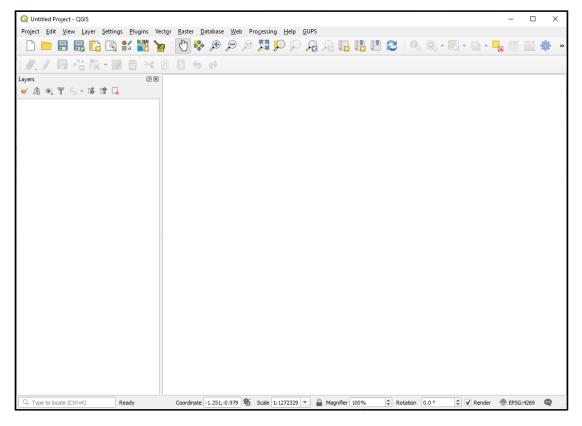
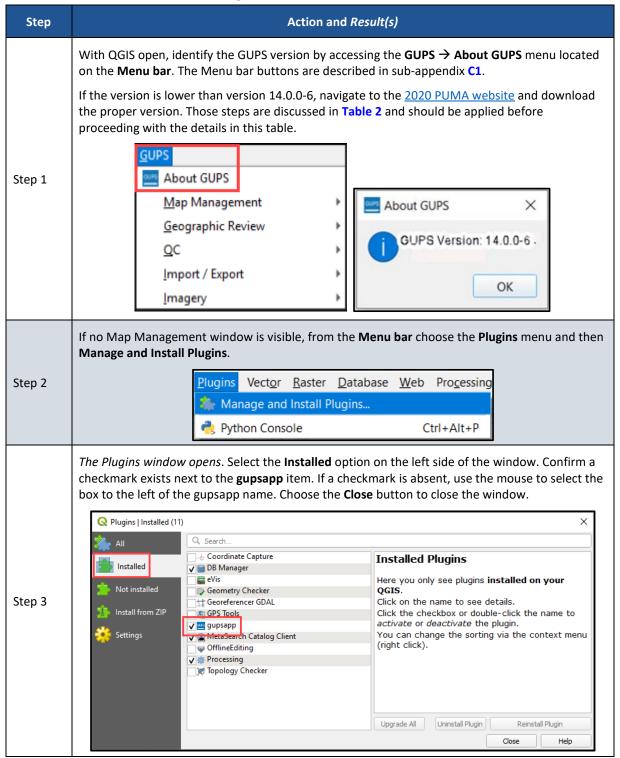
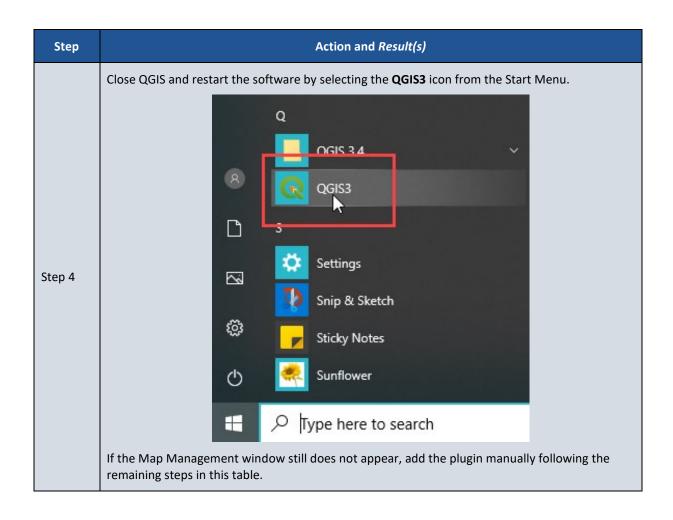


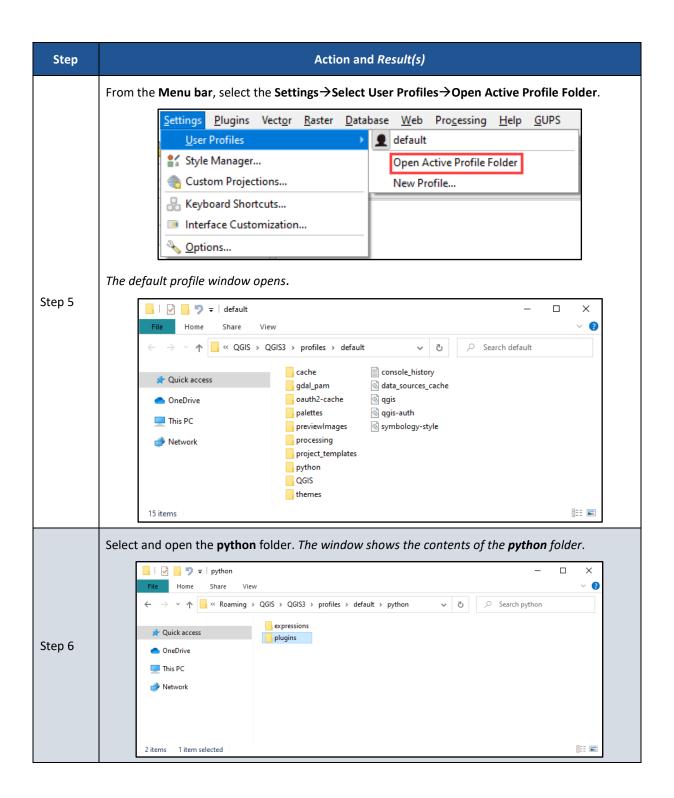
Figure 11: QGIS without a Map Management Window

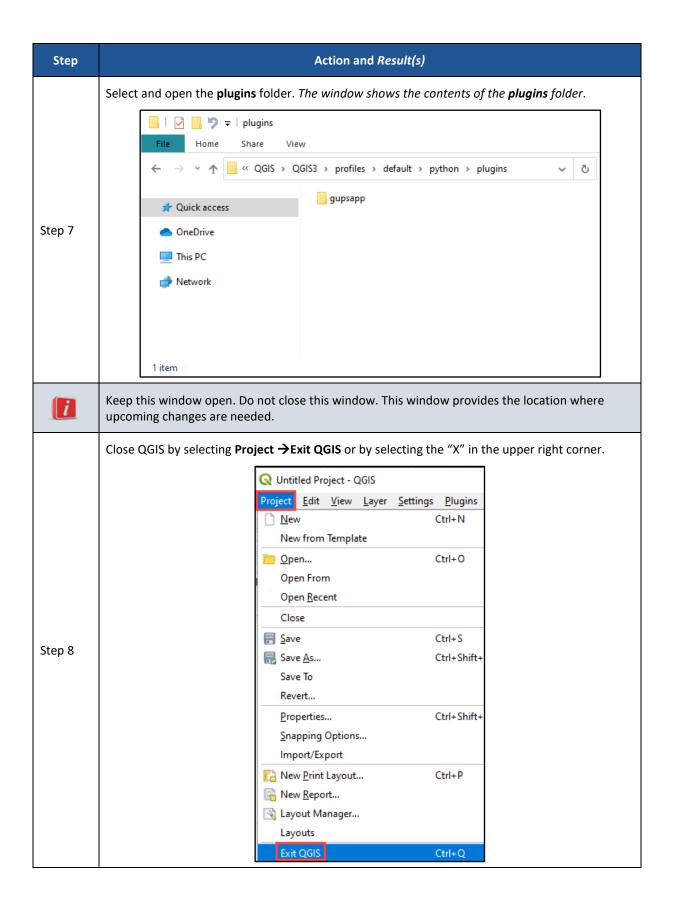
Follow the instructions below in **Table 20** to correct the installation issue(s). If problems persist after applying the instructions in the table below, contact the Census Bureau by email at <geo.puma@census.gov> for assistance.

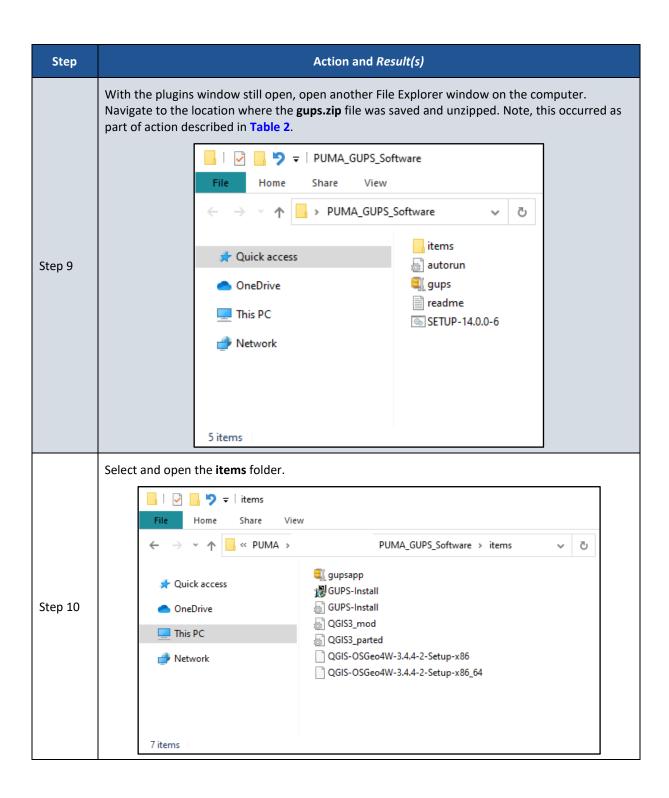
**Table 20: Steps to Troubleshoot GUPS Installation** 

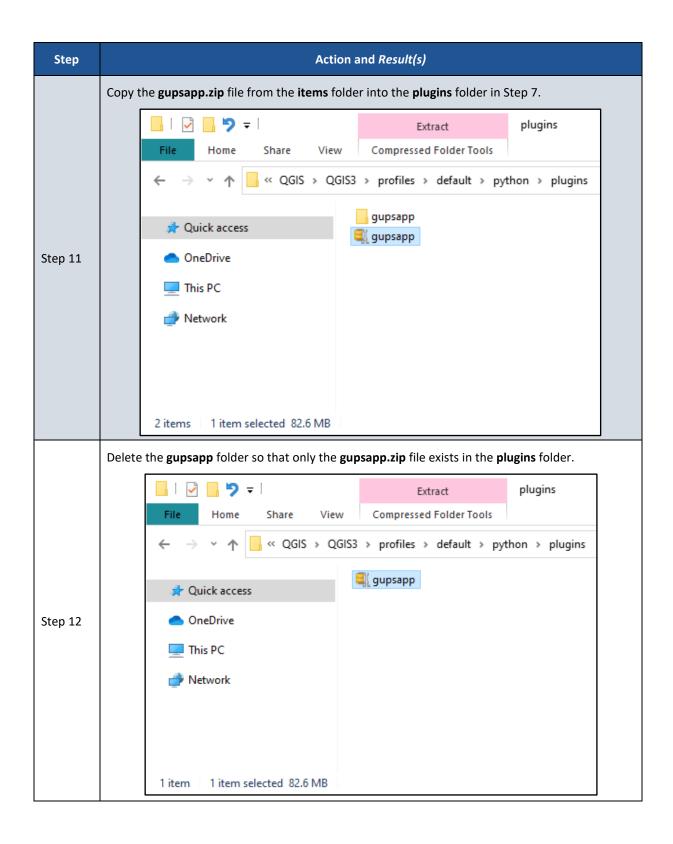


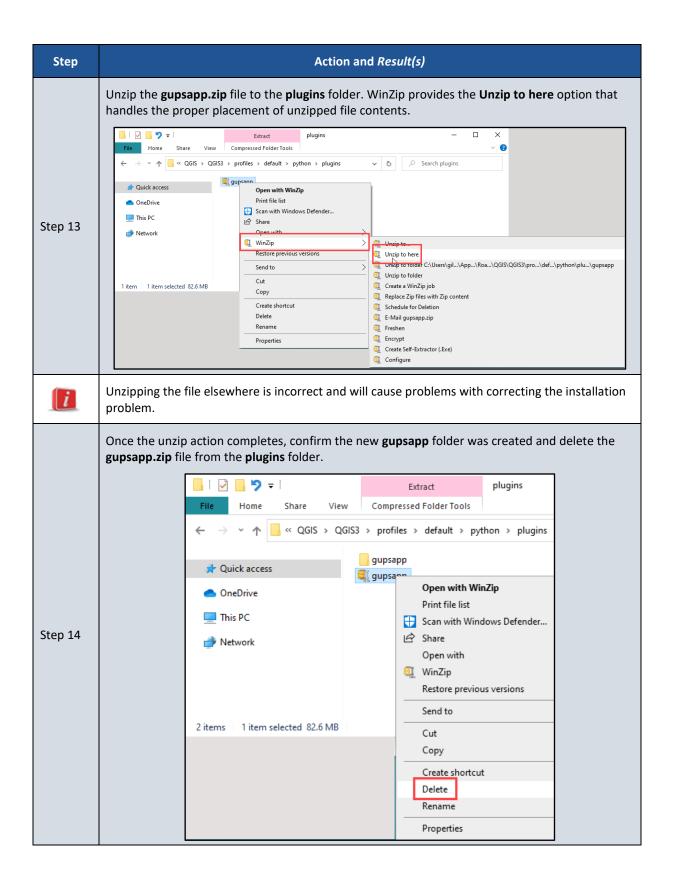


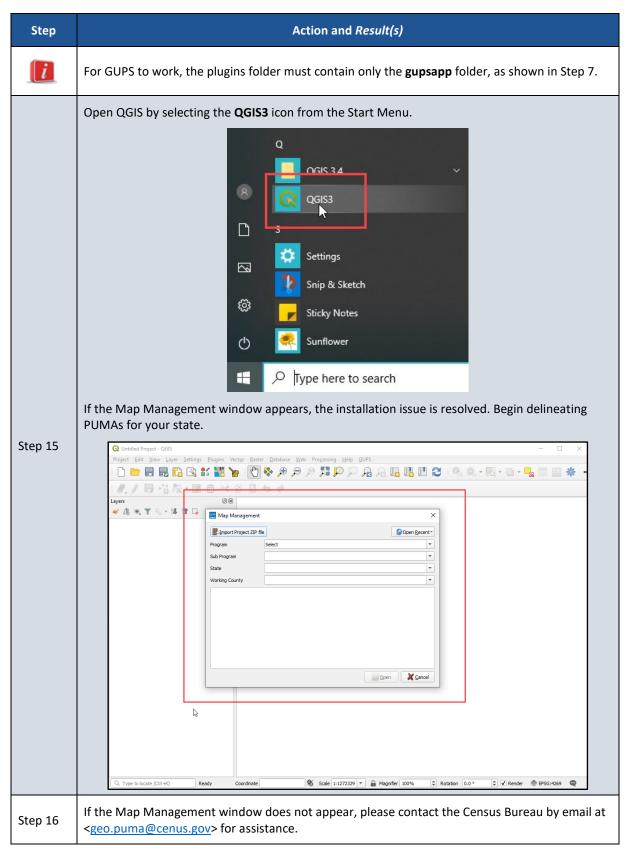












With the installation issue corrected, return to **Chapter 3** for instructions on opening GUPS and starting a PUMA project.

## APPENDIX C ADDITIONAL GUPS FUNCTIONALITY

The Census Bureau strongly recommends the use of the QGIS documentation to supplement information provided within this appendix. Refer to the QGIS documentation guide on-screen or download an Adobe Acrobat PDF of the QGIS 3.4 documentation from the following link, <a href="Documentation">Documentation (qgis.org)</a>.

Note: The QGIS 3.4 documentation is in the "Archived" section at the bottom of the previously listed link.

The content included in the subsequent appendices may vary from what appears with each QGIS/GUPS installation, but we anticipate most installations will include the menus and toolbar elements described within this appendix. If new/different menus, sub-menus, toolbar buttons, etc. appear that are not included in this appendix, check the QGIS documentation.

### C1 Menu Bar

The Menu bar includes top-level, drop-down menus and allows navigation through GUPS using a standard hierarchical menu. Most relate to QGIS functionality and not GUPS functionality. The Menu bar, shown in **Figure 12**, offers basic features to manage the Map View. Almost all the functions available from the Menu bar are also available in the various toolbars.

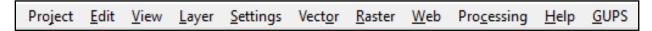


Figure 12: Menu Bar

Table 21 provides the function(s)/description(s) of the menus and sub-menus of the Menu bar.

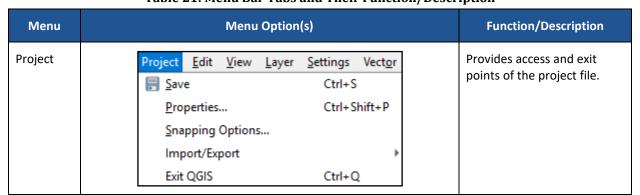
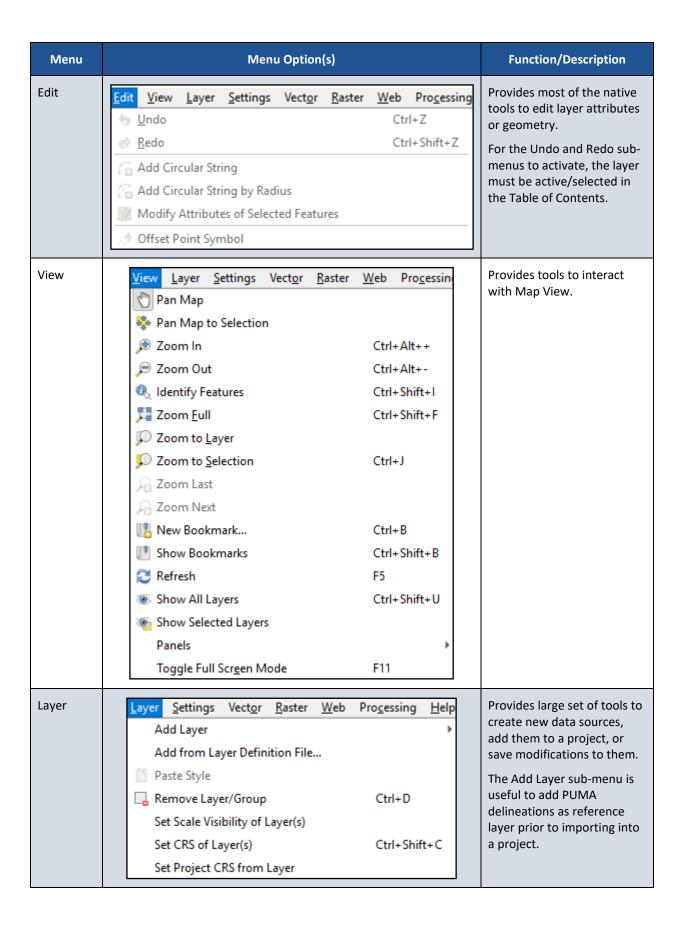
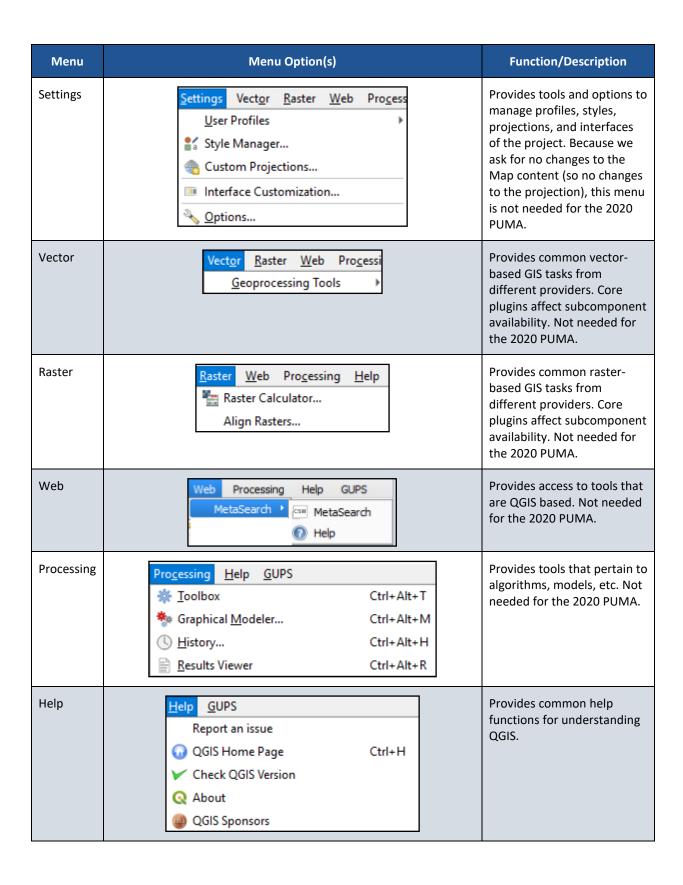
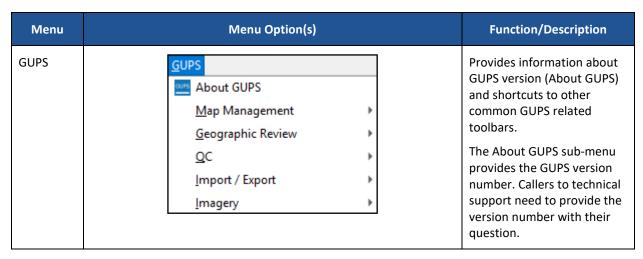


Table 21: Menu Bar Tabs and Their Function/Description







Proceed to the next sub-appendix for details on the Standard toolbar.

### C2 Standard Toolbar

The Standard toolbar, shown in Figure 13, provides navigation tools and other tools needed to interact with the Map View and layers' attribute tables.



Figure 13: Standard Toolbar

The Standard toolbar includes three sub-toolbars, identified by the grouping bars or markers on the toolbar. See **Figure 14** for a visual of the markers.



Figure 14: Sub-Toolbar Markers

The first sub-toolbar, the Project toolbar, contains buttons for saving projects, changing map projects, and managing map projects. The second sub-toolbar, the Map Navigation toolbar, contains buttons to navigate the Map View. The last sub-toolbar, the Attributes toolbar, contains buttons to identify, select, and measure elements within the map. To rearrange the toolbars, press the left mouse button and hold the sub-toolbar marker then drag it to the desired location within the project. Release the mouse button to set the toolbar in the new location.

**Table 22** provides a visual of each button, the corresponding name, and each button's function/description.

Table 22: Standard Toolbar Buttons and Their Function/Description

Button	Name	Function/Description
	Save	Saves the current GUPS project including changes to the layer properties, last viewed map extent, and layers added.
a a	Style Manager	Opens window to edit the markers, lines, fills, colors, etc. within a project. Not recommended for use in the 2020 PUMA.
***	Map Management	Opens window to choose GUPS program, import a zip file, or open a recent project. Likely will not use once the PUMA project is initially created.
	GUPS Data Settings	Opens window to change the GUPS working directory should problems occur when loading data. Also allows for deletion of a program or a project. Contact the Census Bureau prior to use of this button because deletion of program or project is permanent. For more instructions specific to cleaning a PUMA project refer to Appendix E.
	Import Custom Shapefile	Permits user to import their own shapefiles for reference into a project.
(m)	Pan Map	Re-centers Map View based on location selected in the Map View without changing the scale.
	Pan Map to Selection	Re-centers Map View based on selected feature(s) without changing the scale.
<b>P</b>	Zoom In	Increases the map scale after selecting the Map View and displays Map View at the larger scale.
P	Zoom Out	Decreases the map scale after selecting the Map View and displays Map View at the smaller scale.
序列	Zoom Full	Displays Map View at the full extent of the project.
<b>S</b>	Zoom to Selection	Zooms to the scale of the feature selected in the Map View or in the attribute table.
<b>P</b>	Zoom to Layer	Zooms to the extent of layer selected in the Table of Contents.
F	Zoom Last	Returns to the previous zoom extent.

Button	Name	Function/Description
P	Zoom Next	Moves forward to the next zoom extent.
	New Bookmark	Creates a spatial bookmark for the given area to ease navigation. Allows for the naming and saving of the geographic location for future reference.
	Show Bookmarks	Views and manages spatial bookmarks. Use the mouse to double-click bookmark name in the Spatial Bookmark window to zoom to the bookmark.
2	Refresh	Refreshes Map View at the current extent.
	Identify Features	Identifies features in the Map View.
Select Feature(s)  Select Features by Polygon  Select Features by Freehand  Select Features by Radius	Select Features by area or single click	Reveals four selection methods: single click, polygon, freehand, and radius. PUMA participants' likely use tools within the PUMA toolbar to select features.
Select Features by Value Select Features by Expression Select All Features Invert Feature Selection	Select Features by Value	Reveals four selection tactics: by value, by expression, all features, and invert selection. PUMA participants' likely use tools within the PUMA toolbar to select features.
	Deselect Features from All Layers	Deselects selected features from all layers in a single action.
		Useful to deselect census tracts or counties and begin again during delineation.
*	Toolbox	Reveals a Processing Toolbox window with numerous QGIS processing tasks. Not used in the 2020 PUMA.
Measure Line Measure Area Measure Angle	Measure	Reveals three measure options to measure the distance along a line, for an area, or for an angle on the map.

Proceed to the next sub-appendix for details on the Table of Contents and its toolbar.

## C3 Table of Contents and TOC Toolbar

Though the Census Bureau believes the default organization of layers and symbology serves PUMA participants in the most efficient manner, participants may use the Table of Contents and Table of Contents toolbar to manage the Map View. See **Figure 15** for a visual of the Table of Contents toolbar.

Using the Table of Contents toolbar, participants can add and remove layers or groups, manage map themes, filter the legend by map content or by expression, expand or collapse all sections of the Table of Contents list at once and may remove layers/groups. Participants may manipulate layers and symbology in GUPS using basic selection/deselection techniques in the Table of Contents, like with other GIS software. Manipulation of layers within the Table of Contents may assist with viewing information more appropriately in the Map View. Changes made in the Table of Contents reflect immediately in the Map View.

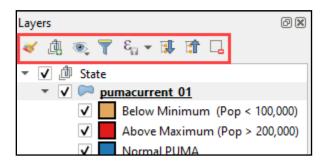


Figure 15: Table of Contents Toolbar

**Table 23** provides a visual of each button, the corresponding name, and each button's function/description.

Table 23: Table of Contents Toolbar Buttons and Their Function/Description

Button	Name	Function/Description
<b>*</b>	Open Layer Styling Panel	Toggles layer styling panel on/off.
	Add Group	Organizes layers in the Table of Contents into groups.
•	Manage Map Themes	Offers modification of views based on layers in the Table of Contents.
7	Filter Legend by Map Content	Removes layers not currently in the Map View extent.
$\left[\mathcal{E}_{\square}\right]$	Filter Legend by Expression	Removes features from the selected layer tree style that have no features satisfying a condition/expression.
	Expand All	Expands the Table of Contents menus to display all layers under each group's menu.
	Collapse All	Collapses the Table of Contents menus to only show groups (not the layers beneath).
G	Remove Layer/Group	Removes a layer or group from the Table of Contents.

To manage visibility of individual groups or layers, check the checkbox next to a layer to make the layer visible (e.g., turn the layer on) in the Map View. Uncheck the checkbox (e.g., turn the layer off) next to a layer to make the layer invisible in the Map View. This may prove beneficial if the Map View is cluttered with too many data layers.

To expand the menu for a layer or grouped layer, select the ▶ symbol and the sub-menu opens. Select the ▼ symbol to collapse the sub-menu. See Figure 16 for an example of the checkmark and arrow symbology.

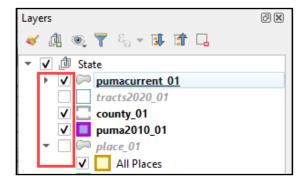


Figure 16: Table of Contents with Layer Checkmarks and Arrows

The order in which the layers appear in the Table of Contents determines the order that the layers display in the Map View. The layers at the top of the Table of Contents display on top of the layers that appear below them. While PUMA GUPS is programmed to display data layers in an order that works for most participants, adding imagery or other data layers may require a reordering of layers for the map elements to appear properly within GUPS. To manage the order of layers, use the mouse and follow these steps:

- 1. Select the layer name in the Table of Contents.
- 2. Hold down the mouse button and drag the layer to the desired position in the Table of Contents.
- 3. Release the mouse button to place the layer in its new position. The Map View will reflect the new layer order in the Table of Contents.

IMPORTANT: Map labels appear at varying scales dependent on the map layer. For instance, census tract labels appear at the 1:20,000 scale, while minor civil division and incorporated place labels appear at 1:250,000 scale.

Proceed to the next sub-appendix for details on the Status bar.

### C4 Status Bar

The Status bar, shown in **Figure 17**, provides details on the coordinates, scale, magnification, rotation, and projection. These tools allow users to adjust the display. Also included are an icon to review the software logs and a tool for rendering. Neither of which are used very often during delineation.



Figure 17: Status Bar

Table 24 shows the elements within the Status bar and describes their function(s).

Table 24: Status Bar Elements and Their Function/Description

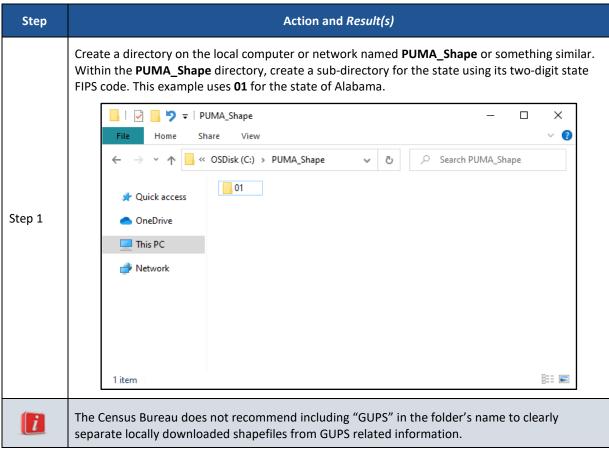
1 1 1 2 1 1 2 1 1 2 1 1 1 1 1 1 1 1 1 1				
Element	Function/Description			
Q Type to locate (Ctrl+K)	This locator bar, a quick search widget, helps find and run any feature or option in QGIS.			
Coordinate	Shows the current position in map coordinates as the mouse moves across the Map View. The default unit shown is decimal degrees. As a reminder, do not change the projection of the project.			
8	Toggles between the coordinate position of the mouse cursor or the Map View extents as the map is panned and zoomed.			
	Locks the scale to use the magnifier to zoom in and out at the locked scale.			

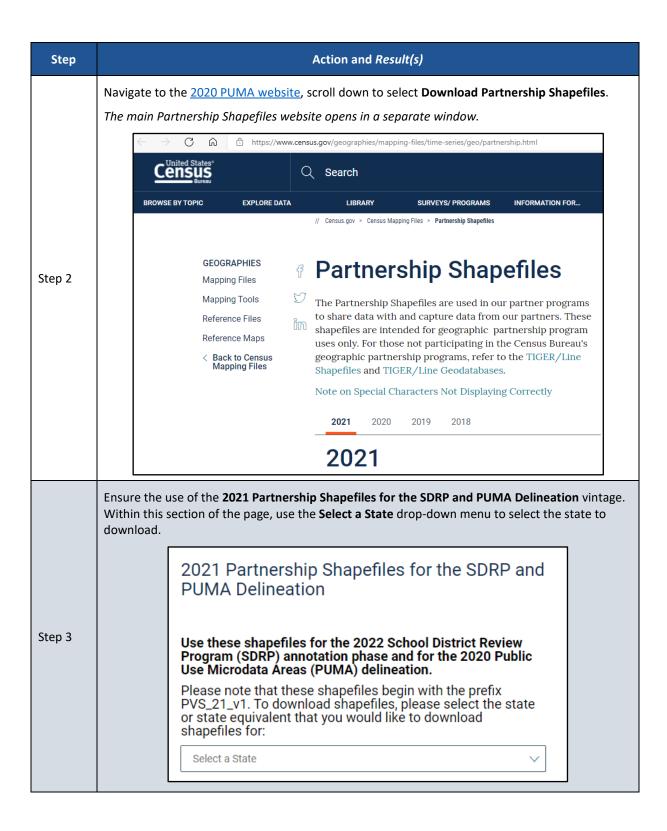
Element	Function/Description
Magnifier	Allows user to zoom without changing the scale in the Map View, making it easier to tweak label positions and symbols. Magnification is as percentage. If 100%, then magnification is not applied to the view.
Rotation	Defines the clockwise rotation for Map View in degrees.
Render	Checkbox to handle the rendering of layers to the Map View.
⊕ EPSG:4269	Shows the current coordinate reference system used in the Map View.
•	Shows the logs for the GUPS session.

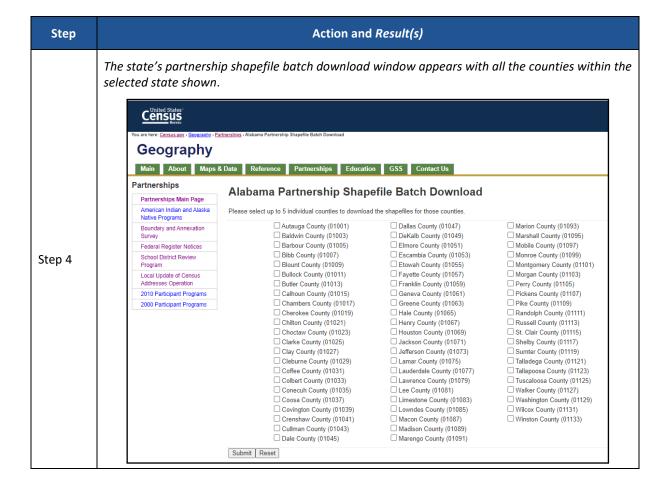
## APPENDIX D START A PUMA PROJECT USING MY COMPUTER

While not the preferred option, participants with unstable internet connectivity or restrictions placed on their local network may download the shapefiles to their local machine/network rather than using the Census Web option. To use files from a local computer, the first steps involve downloading and unzipping the proper partnership shapefiles. Follow the steps outlined in **Table 25** for instructions on acquiring and staging the shapefiles needed for the 2020 PUMA.

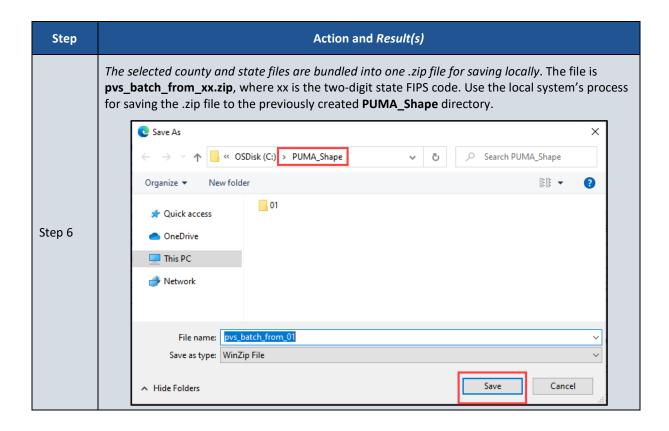
Table 25: Steps to Download and Unzip the 2021 Partnership Shapefiles

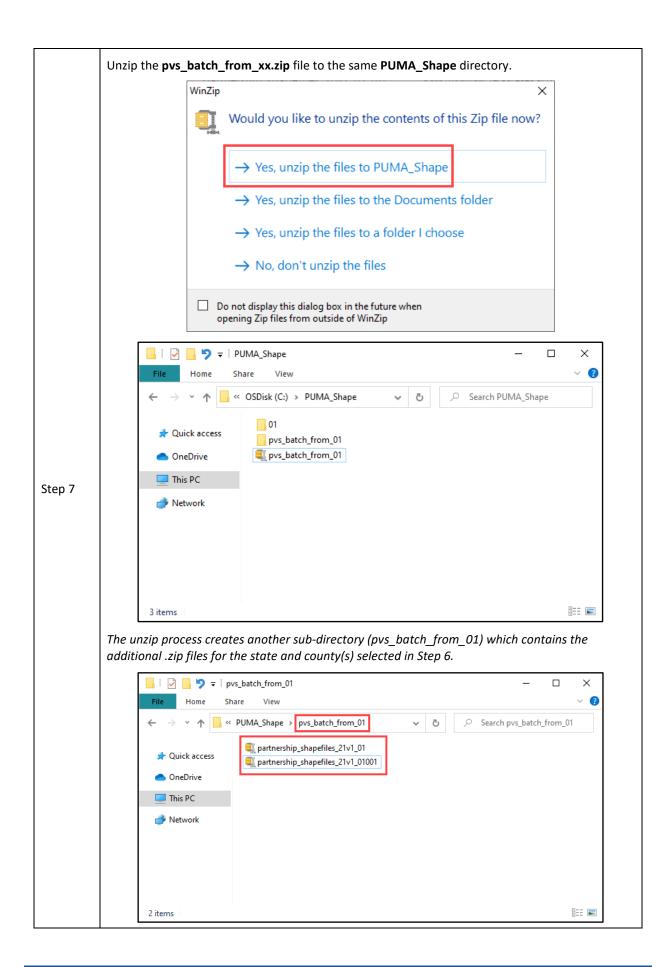


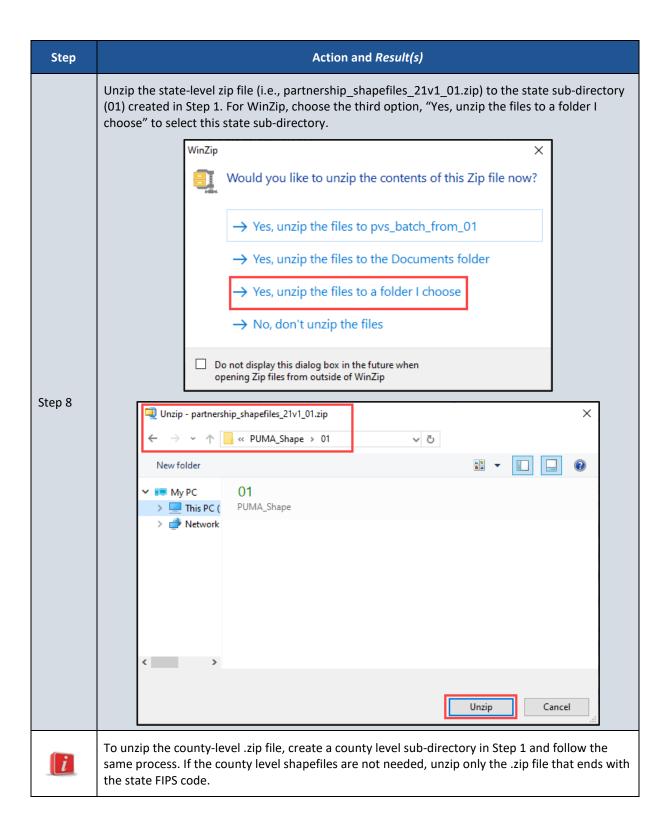


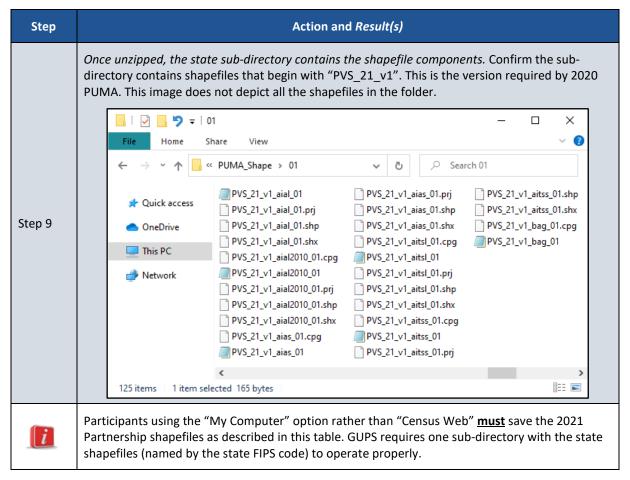


Step	Action and Result(s)						
	Participants may choose a maximum of five counties from the list and select <b>Submit</b> . Select <b>Reset</b> to clear the selection and begin again.						
Step 5	Alabama Partnership Shapefile Batch Download  Please select up to 5 individual counties to download the shapefiles for those counties.  Autauga County (01001)  Baldwin County (01003)  Barbour County (01005)  Bibb County (01007)  Bibb County (01007)  Bibb County (01009)  Bibl County (01001)  Bullock County (01011)  Butler County (01011)  Calhoun County (01015)  Cherokee County (01017)  Cherokee County (01021)  Chilton County (01023)  Clarke County (01025)  Clarke County (01027)  Clay County (01027)  Cleburne County (01029)  Coffee County (01029)  Coffee County (0103)  Colbert County (0103)  Conecuh County (0103)  Climestone County (01079)  Conecuh County (01037)  Climestone County (01083)						
	Cosa County (01037) Limestone County (01083) Covington County (01039) Lowndes County (01085) Crenshaw County (01041) Macon County (01087) Cullman County (01043) Madison County (01089) Dale County (01045) Marengo County (01091)  Submit Reset  If the participant intends to use reference layers to assist with delineation and is unable to the Census Web option for loading reference layers, then this is the mechanism for downline individual county shapefiles used for that process. Create a sub-directory for the county PUMA_Shape (e.g., 01001) before proceeding. This is not illustrated in this table/example.	oading ty in					
i	To download all the necessary state level files for the 2020 PUMA, a participant only need select one county from the list. This action downloads the data for that selected county as all the state level files. If the participant does not need the county level data, they can cho single, small county to download to shorten the download time and reduce the .zip file size	well as ose a					



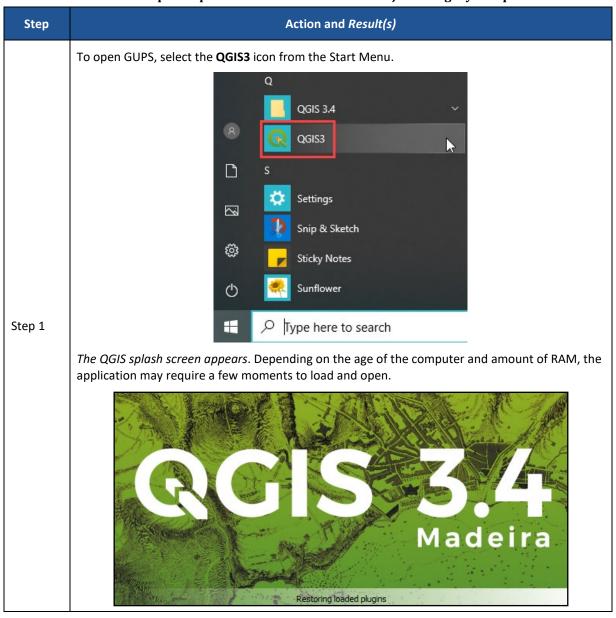


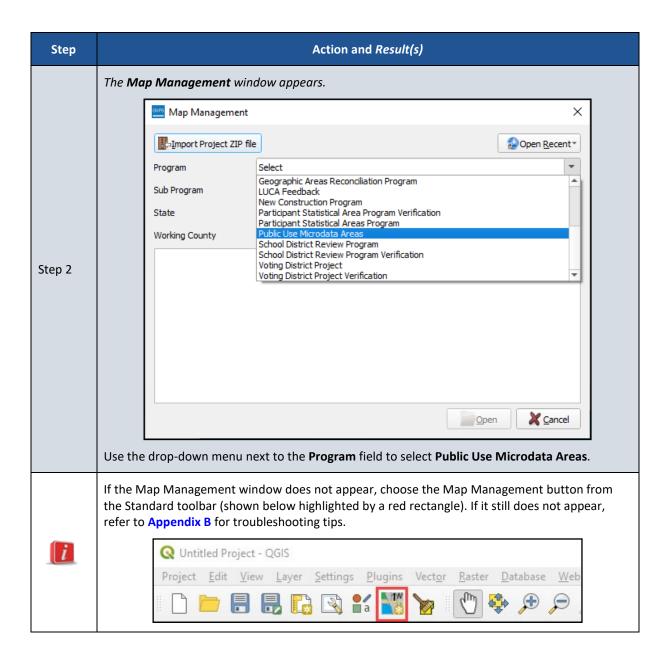


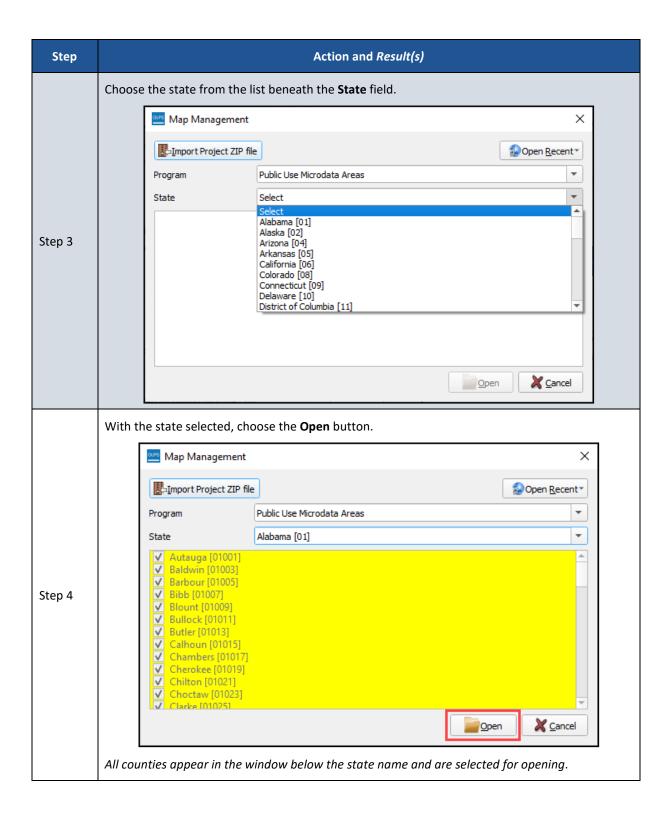


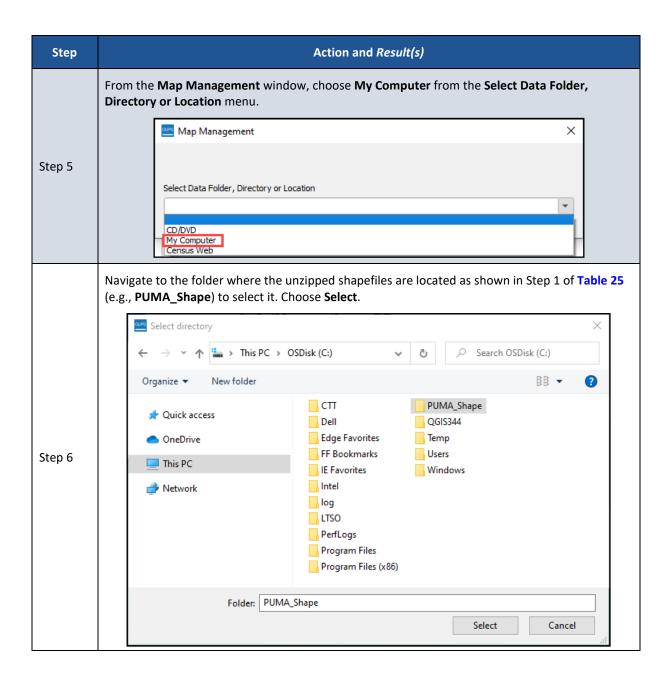
With the shapefiles downloaded and unzipped, proceed to **Table 26** for instructions to open GUPS and start a project using the My Computer option.

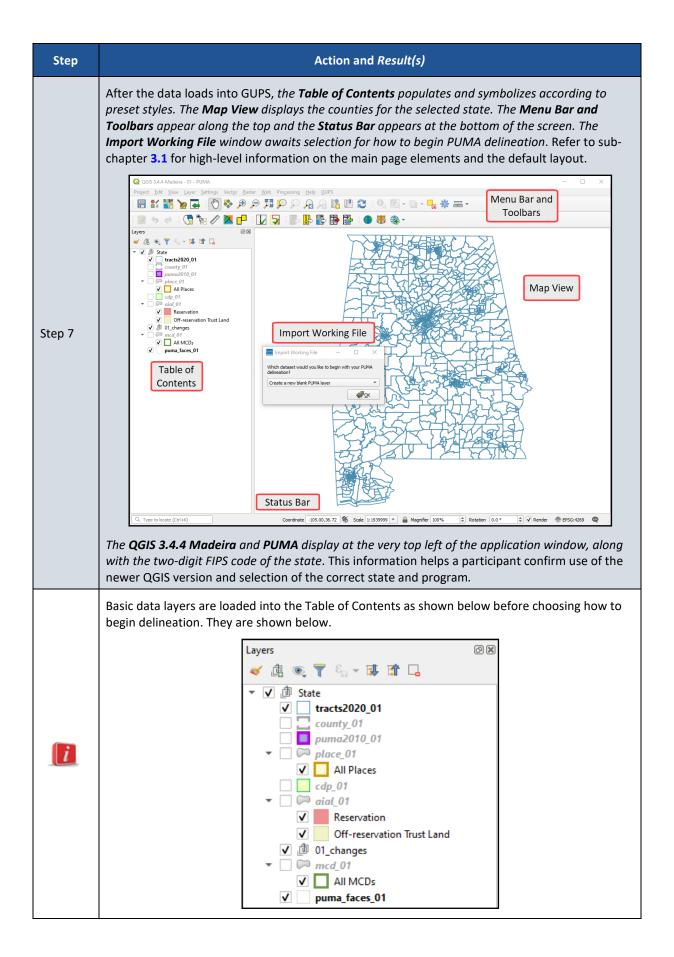
Table 26: Steps to Open GUPS and Start a PUMA Project Using My Computer

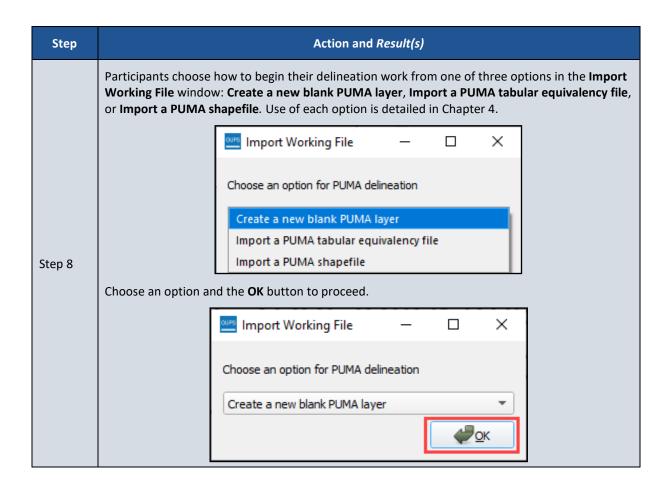


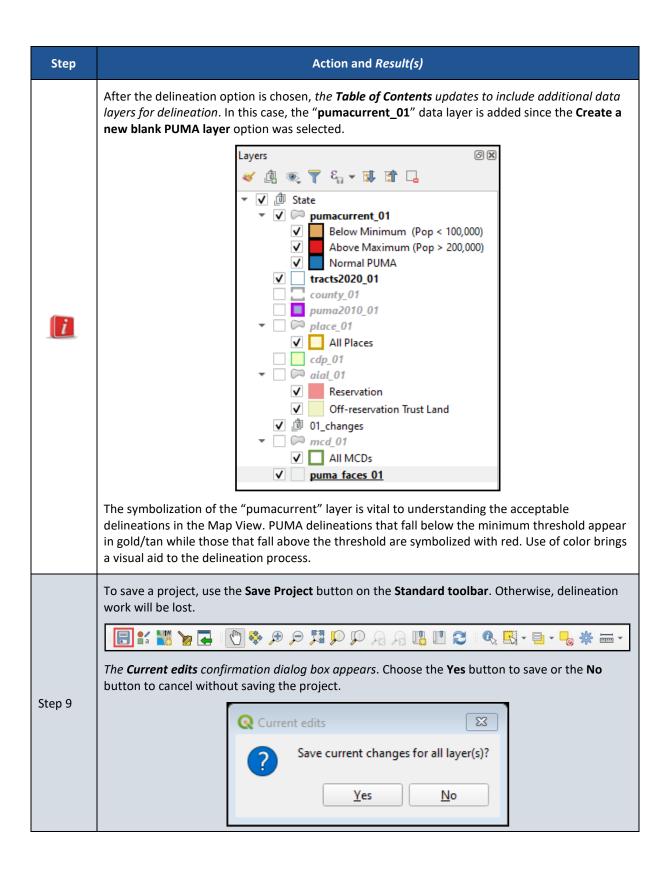


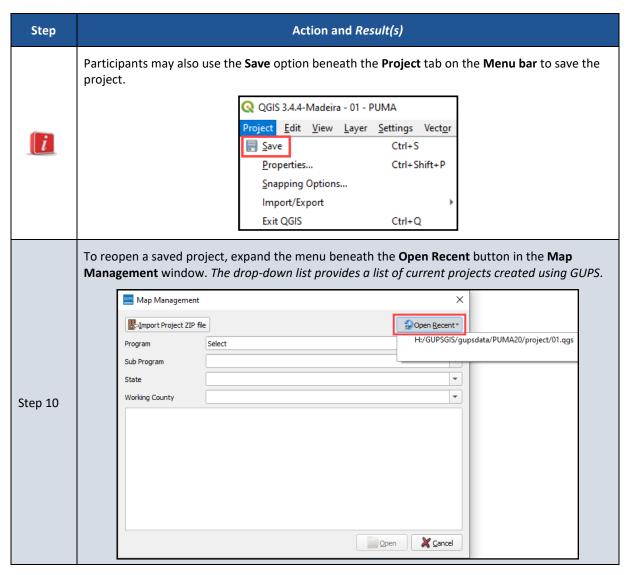












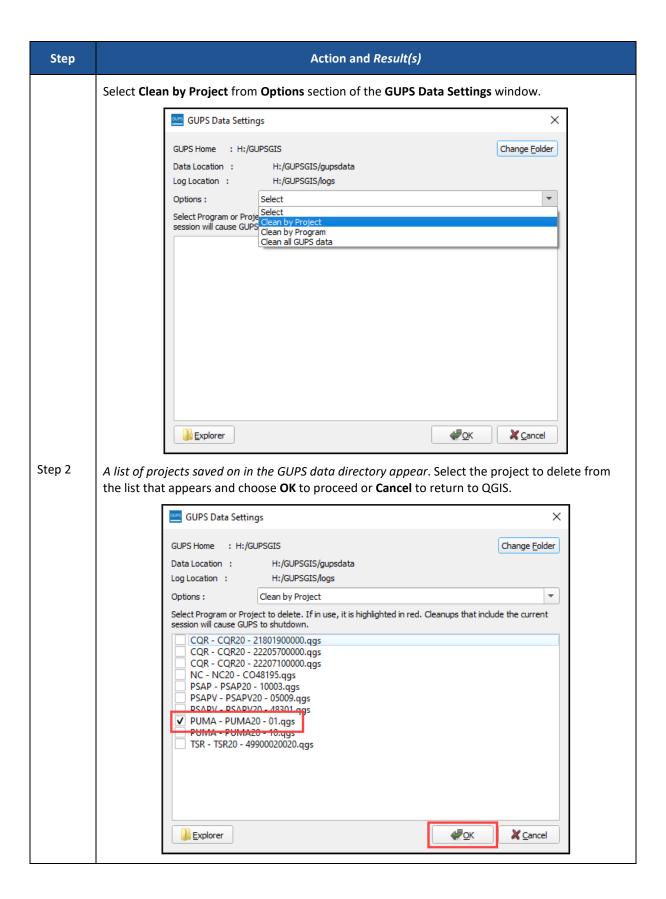
Return to sub-chapter **3.1** to complete the introduction of the GUPS menus and toolbars before proceeding with PUMA delineation as detailed in **Chapter 4**.

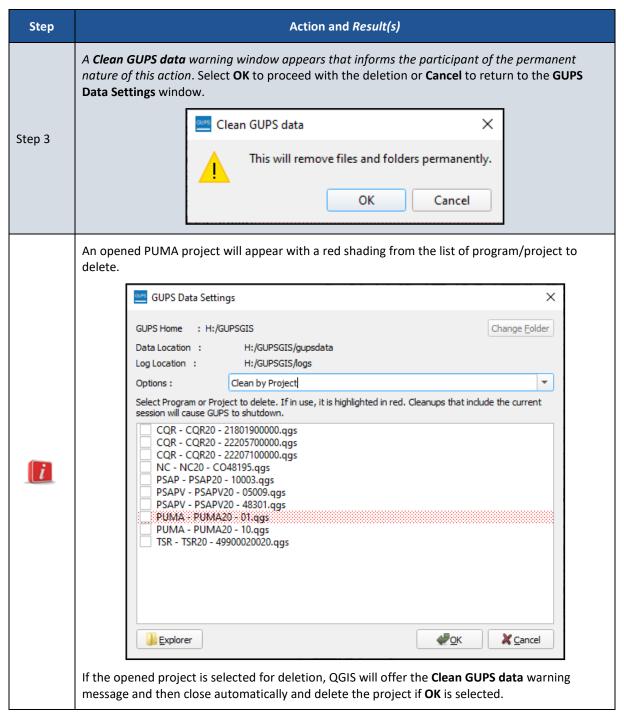
# APPENDIX E DELETE (CLEAN) A PUMA PROJECT

To ensure a successful import of a shared PUMA project or to completely delete a problematic project, participants use the Clean button from the Standard toolbar to erase an existing PUMA project and the sub-folders associated with the data in the project. Follow the steps in **Table 27** for instructions on this process.

Step Action and Result(s) With GUPS launched, but no PUMA project open, select the Clean button from the Standard toolbar. QGIS 3.4.4-Madeira - 01 - PU Project <u>E</u>dit <u>V</u>iew <u>L</u>ayer A GUPS Data Settings window appears. GUPS Data Settings × GUPS Home : H:/GUPSGIS Change Folder H:/GUPSGIS/gupsdata Data Location : H:/GUPSGIS/logs Log Location : • Step 1 Select Program or Project to delete. If in use, it is highlighted in red. Cleanups that include the current session will cause GUPS to shutdown. **₽**OK X Cancel <u>Explorer</u> A participant uses this same button/window to change the GUPS working directory (e.g., GUPS i Home) location. This graphic uses the H:/GUPSGIS.

Table 27: Steps to Delete (Clean) a PUMA Project





Participants may now proceed with PUMA delineation, described in various options throughout **Chapter 4**.